

TORNILLO

INDEPENDENT SCHOOL DISTRICT



Annual Financial Report

FOR THE YEAR ENDED AUGUST 31, 2021

TORNILLO INDEPENDENT SCHOOL DISTRICT
ANNUAL FINANCIAL AND COMPLIANCE REPORTS
FOR THE YEAR ENDED AUGUST 31, 2021

TORNILLO INDEPENDENT SCHOOL DISTRICT
ANNUAL FINANCIAL AND COMPLIANCE REPORTS
FOR THE YEAR ENDED AUGUST 31, 2021

TABLE OF CONTENTS

	<u>Page</u>	<u>Exhibit</u>
Certificate of Board	1	
FINANCIAL SECTION.	3	
Independent Auditor's Report	5	
Management's Discussion and Analysis	9	
Basic Financial Statements:	19	
<u>Government-Wide Financial Statements:</u>		
Statement of Net Position	21	A-1
Statement of Activities	22	B-1
<u>Governmental Fund Financial Statements</u>	25	
Balance Sheet Governmental Funds	26	C-1
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	27	C-2
Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds	28	C-3
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance to the Statement of Activities	29	C-4
<u>Fiduciary Fund Financial Statements</u>	31	
Statement of Fiduciary Net Position	32	E-1
Statement of Changes in Fiduciary Fund Net Position	33	E-2
<u>Notes to the Basic Financial Statements</u>	34	
Required Supplementary Information	73	
Schedule of Revenues, Expenditures, and Changes in Fund Balance Budgetary and Actual - General Fund	74	G-1
Notes to Required Supplementary Information - Budget and Actual General Fund	75	
Schedule of the District's Proportionate Share of the Net Pension Liability - Teacher Retirement System of Texas	76	G-2
Schedule of District Contributions for Pensions - Teacher Retirement System of Texas	78	G-3
Notes to Required Supplementary Pension Information - Teacher Retirement System	80	
Schedule of the District's Proportionate Share of the Net OPEB Liability - Teacher Retirement System of Texas	81	G-4
Schedule of the District's Contributions for OPEB - Teacher Retirement System of Texas	82	G-5
Notes to Required Supplementary OPEB Information - Teacher Retirement System of Texas	83	
Supplementary Information	85	
<u>Combining Statements - Nonmajor Governmental Funds</u>		
Combining Balance Sheet	86	H-1
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	92	H-2

TORNILLO INDEPENDENT SCHOOL DISTRICT

TABLE OF CONTENTS (Continued)

	<u>Page</u>	<u>Exhibit</u>
Other Information Required TEA Schedules (Unaudited)	97	
Schedule of Delinquent Taxes Receivable	98	J-1
Schedule of Revenues, Expenditures, and Changes in Fund Balance		
Budget and Actual - Child Nutrition Program	100	J-2
Schedule of Revenues, Expenditures, and Changes in Fund Balance		
Budget and Actual - Debt Service Fund	101	J-3
FEDERAL AWARDS SECTION	103	
Independent Auditor's Report on Internal Control Over Financial Reporting		
and on Compliance and Other Matters Based on an Audit of Financial Statements		
Performed in Accordance with <i>Government Auditing Standards</i>	105	
Independent Auditor's Report on Compliance for Each Major Program		
and on Internal Control Over Compliance Required by the Uniform Guidance	107	
Schedule of Findings and Questioned Costs	109	
Schedule of Status of Prior Audit Findings	111	
Schedule of Expenditures of Federal Awards	112	K-1
Notes to Schedule of Expenditures of Federal Awards	114	

CERTIFICATE OF BOARD

Tornillo Independent School District

Name of School District

El Paso County

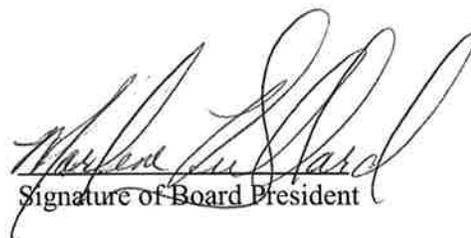
County

071-908

Co.-Dist. Number

We, the undersigned, certify that the attached annual financial reports of the above named school district were reviewed and (check one) approved _____ disapproved for the year ended August 31, 2021, at a meeting of the board of trustees of such school district on the 26th day of January 2022.


Signature of Board Secretary


Signature of Board President

If the board of trustees disapproved of the auditor's report, the reason(s) for disapproving it is(are):

(attach list as necessary)

This page left blank intentionally.

FINANCIAL SECTION

This page left blank intentionally.

Independent Auditor's Report

To the Board of Trustees
Tornillo Independent School District

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Tornillo Independent School District (District), as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of August 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

Change in Accounting Principle

As described in Note I.F to the financial statements, the Tornillo Independent School District adopted new accounting guidance, GASB Statement No. 84, *Fiduciary Activities*. Refer to Note III.W for the discussion of the impact on the fund categories and net position related to the adoption of this statement. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, pension and other post employment benefits information on pages 9 through 18 and 73 through 83 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual nonmajor fund financial statements and the required TEA schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The required TEA schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2022, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Gibson Ruddock Patterson LLC

Gibson Ruddock Patterson LLC
El Paso, Texas
January 24, 2022

This page left blank intentionally.

MANAGEMENT'S DISCUSSION AND ANALYSIS

MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial and Compliance Report, we the managers of Tornillo Independent School District, discuss and analyze the District's financial performance for the fiscal year ending August 31, 2021. Please read it in conjunction with the District's financial statements, which follow this section.

USING THIS REPORT

This annual report consists of a series of financial statements. The government-wide financial statements include the Statement of Net Position and the Statement of Activities, which provide information about the activities of the District as a whole, present a longer-term view of the District's property and debt obligations and other financial matters. They reflect the flow of total economic resources in a manner similar to the financial reports of a business enterprise.

Fund Financial statements report the District's operations in more detail than the government-wide statements by providing information about the District's most significant funds. For governmental activities, these statements tell how services were financed in the short term as well what resources remain for future spending. They reflect the flow of current financial resources and supply the basis for tax levies and the appropriations budget. The remaining statements, fiduciary statements, provide financial information about the activities for which the District acts solely as custodial of funds that benefit students and others.

The notes to the financial statement provide narrative explanations or additional data needed for full disclosure in the government-wide statements or the fund financial statements.

The combining statements for non-major funds contain additional information about the District's individual funds. The sections labeled TEA Required Schedules and Federal Awards Section contain data used by monitoring or regulatory agencies for assurance that the District is using funds in compliance with the terms of grants.

Reporting the District as a Whole

The Statement of Net Position and the Statement of Activities

The primary purpose of the analysis of the District's overall financial condition and operations is to show whether the District is better off or worse off as a result of the year's activities. The Statement of Net Position includes all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources at the end of the year while the Statement of Activities includes all the revenues and expenses generated by the District's operations during the year. These apply the accrual basis of accounting which is the basis used by private sector companies.

All of the current year's revenues and expenses are considered regardless of when cash is received or paid. The District's revenues are divided into those provided by outside parties who share the costs of some programs, such as tuition received from students from outside the District and grants provided by the U.S. Department of Education to assist children with disabilities from disadvantaged backgrounds (program revenues), and revenues provided by the taxpayers or by TEA in equalization funding processes (general revenues). All the District's assets are reported whether they serve the current year or future years. Liabilities are considered regardless of whether they must be paid in the current or future years.

These two statements report the District's net position and changes in them. The District's net position (the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources) provide one measure of the District's financial health, or financial position. Over time, increases or decreases in the District's net position are one indicator of whether its financial health is improving or deteriorating.

To fully assess the overall health of the District, however, you should consider non-financial factors as well, such as changes in the District's average daily attendance or its property tax base and the condition of the District's facilities.

Governmental activities - Most of the District's basic services are reported here, including the instruction, counseling, co-curricular activities, food services, transportation, maintenance, community services, and general administration. Property taxes, tuition, fees, and state and federal grants finance most of these activities.

Reporting the District's Most Significant Funds Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds, not the District as a whole. Laws and contracts require the District to establish some funds, such as grants received under Every Student Succeeds Act (ESSA) from the U.S. Department of Education. The District's administration establishes many other funds to help it control and manage money for particular purposes (i.e., campus activities).

All of the District's basic services are reported in governmental funds. These funds use modified accrual accounting (a method that measures the receipt and disbursement of cash and all other financial assets that can be readily converted to cash) and report balances that are available for future spending. The governmental fund statements provide a detailed short-term view of the District's general operations and the basic services it provides. We describe the differences between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliation schedules following each of the fund financial statements.

The District as Trustee

Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for money raised by student activities. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Statement of Changes in Fiduciary Fund Net Position. We exclude these resources from the District's other financial statements because the District cannot use these assets to finance its operations. The District is only responsible for ensuring that the assets reported in these funds are used for their intended purposes.

FINANCIAL HIGHLIGHTS

Total assets and total deferred outflows and resources of the Tornillo Independent School District exceeded its liabilities for fiscal year 2021 by \$10,514,587 (net position). Total Net Position of the District decreased from \$10,626,169 in fiscal year 2020 to \$10,514,587 at year-end 2021. Of this total amount, unrestricted increased by \$121,013 from (\$1,024,767) to (\$903,754).

Total revenues decreased \$992,987 from \$16,610,200 in fiscal year 2020, to \$15,617,213 in fiscal year 2021. Total expenses decreased \$1,754,232 from \$17,346,260 to \$15,592,028.

The District's governmental funds financial statements reported a combined ending fund balance in fiscal year 2021 of \$8.4 million. The combined ending fund balance of the District increased from \$8.1 million in fiscal year 2020 to \$8.4 million in fiscal year 2021. Of this total amount, \$21,532 is Nonspendable, \$422,707 is Restricted, \$401,493 is Committed, \$1,081,520 is Assigned and \$6,515,442 is Unassigned and is available for spending at the District's discretion.

The fund balance in the Debt Service Fund is \$84,792. For fiscal year 2021, a combined tax rate of \$1.4718 per \$100 valuation is comprised of an Interest and Sinking tax rate of \$0.4689 and a Maintenance and Operations tax rate of \$1.0029.

At the end of 2021, assigned fund balance increased \$1,027,037 from \$54,483 to \$1,081,520, assignments were done to fund \$43,520 in technology infrastructure, \$41,000 for facility equipment, and \$997,000 to fund facility improvements/construction. During 2021, no expenditures were made from assigned balance. As of August 31, 2021, the assigned fund balance was \$1,081,520.

On August 31, 2021 the Board of Trustees approved a resolution to commit \$247,820 to the committed balance of 354,905 to a total of \$602,725 to address various District and safety needs. Total commitment included \$158,000 for campus furniture, \$55,940 for student 1:1 technology initiative, \$58,245 to address District safety needs, \$133,770 to replace buses, \$70,000 to repair and replace roofs, \$126,870 to replace vehicles. During 2021, \$133,770 was paid for the replacement bus, \$9,592 for the digital radio upgrades on the buses, and finally, two transportation vehicles were received in the amount of \$ 57,870 As of August 31, 2020, the committed fund balance was \$401,493.

The District scored 92 out of 100 possible points for 2020-2021 Financial Integrity Rating System of Texas (FIRST) based on 2019-2020 data, which resulted in a "Superior Achievement" rating.

Government-Wide Financial Analysis

Our analysis of comparative balances and changes therein compares both current and prior year data and discuss significant changes in the accounts. Our analysis focuses on the net position (Table I) and changes in net position (Table II) of the District's governmental activities.

Net position of the District decreased from \$10,626,169 in fiscal year 2020 to \$10,514,587 in 2021. The decrease in net position is mainly attributed to prior period adjustments due to Covid related pre award grant costs.

Table I
The District's Net Position
(in thousands)

Governmental Activities

	2020	2021
Current and Other Assets	\$9,323	\$9,297
Capital Assets	<u>29,076</u>	<u>28,097</u>
Total Assets	38,399	37,394
Deferred Outflows of Resources	<u>3,561</u>	<u>2,920</u>
Total Assets and Deferred Outflows	<u>41,960</u>	<u>40,314</u>
Current Liabilities	996	709
Long Term Liabilities	<u>27,097</u>	<u>24,769</u>
Total Liabilities	28,093	25,478
Deferred Inflows of Resources	<u>3,240</u>	<u>4,322</u>
Total Liabilities and Deferred Inflows	<u>31,333</u>	<u>29,800</u>
Net Positions:		
Invested in capital assets, net of related debt	11,296	11,078
Restricted	355	340
Unrestricted	<u>(1,024)</u>	<u>(904)</u>
Total Net Position	<u><u>\$10,627</u></u>	<u><u>\$10,514</u></u>

Changes in Net Position

The District's total revenues were \$15.6 million. A significant portion, 65 percent, of the district's revenues comes from state aid formula grants. Approximately 7 percent comes from taxes. The remaining 28 percent comes from investment earnings, federal grants and miscellaneous services. (See figure A-1 below.)

Figure A-1 Sources of Revenues for Fiscal Year 2021

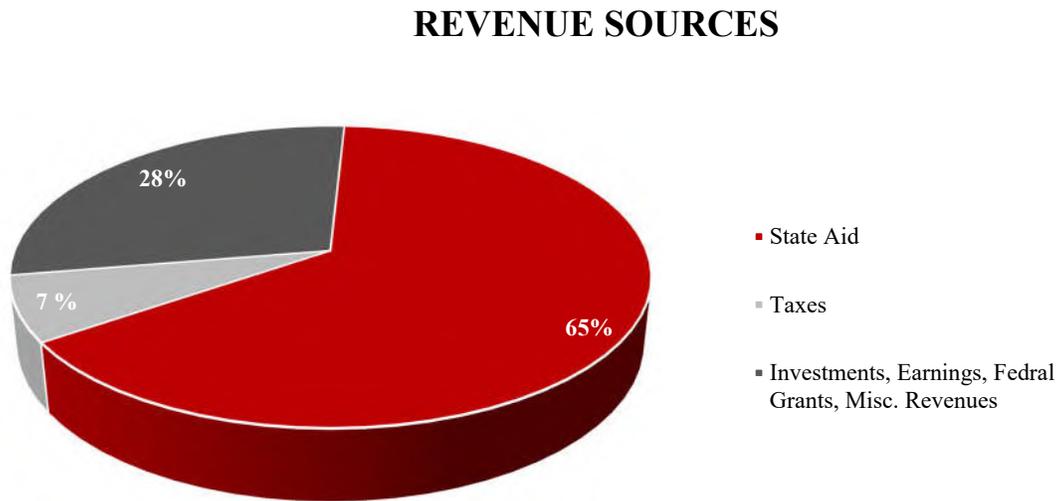
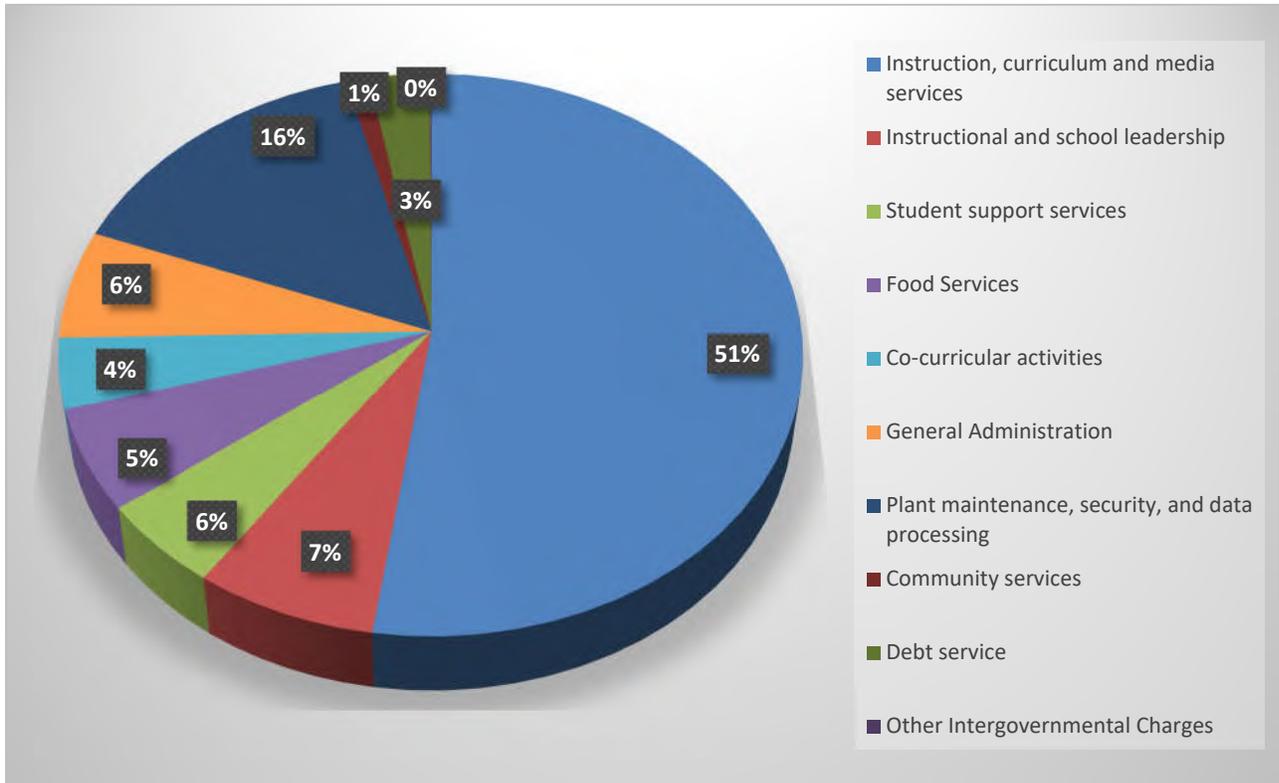


Table II Changes In Net Position
(in thousands)
Government Activities

Revenues:	2020	2021
<u>Program Revenues:</u>		
Charges for Services	\$106	\$112
Operating Grants and Contributions	4,613	3,962
Capital Grants and Contributions	194	54
<u>General Revenues:</u>		
Maintenance & Operations Taxes	844	845
Debt Service Taxes	291	361
State Aid-Formula Grants	10,411	10,233
Investment Earnings	118	8
Miscellaneous Revenue	<u>(21)</u>	<u>41</u>
Total Revenues	<u>16,610</u>	<u>15,616</u>
Expenses:		
Instruction, curriculum and media services	9,077	7,982
Instructional and school leadership	1,268	1,041
Student support services	877	924
Food Services	1,019	831
Co-curricular activities	705	690
General Administration	1,079	944
Plant maintenance, security, and data processing	2,624	2,464
Community services	184	165
Debt service	497	536
Other Intergovernmental Charges	<u>15</u>	<u>15</u>
Total Expenses	<u>17,345</u>	<u>15,592</u>
Increase (decrease) in net position	(735)	24
Beginning net position	<u>11,362</u>	<u>10,627</u>
Prior Period Adjustment	0	(137)
Ending Net Position	<u><u>\$10,627</u></u>	<u><u>\$10,514</u></u>

The total cost of all programs and services was \$15.6 million. 51 percent of these costs were for instructional student services. 7 percent for all programs and services cost was for instructional and school leadership and 16 percent was for plant maintenance, security and data processing services.



THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported combined fund balances of \$8.4 million which increased from last year's total of \$8.1 million.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2021, the District had \$28,097,306 invested in a broad range of capital assets. Current year capital assets additions included the purchase of one bus and two vans and technology and food service equipment.

Debt

At year-end, the District had \$16.2 million in bonds outstanding versus \$16.8 million last year. In December 2020, the District issued \$1,770,000 and \$2,520,000 Unlimited Tax Refunding Bonds to refund portions of the 2012 Bonds and the 2013 Bonds. The refunding saved the District \$227,396 in cash flow.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The District's student population continues to show a decrease over previous years. Due to the District's proximity to the Border, it is not unusual to see students return to their Country of Origin especially during the last couple of years in which the wave of violence has decreased in our neighboring city of Cd. Juarez, Mexico. In addition, several families have moved out of the District into neighboring school districts or have relocated to the Midland area seeking employment opportunities in the oil industry. With historic enrollment trends in mind, the Board of Trustees and Administration continue to use a conservative budget approach to ensure next year's budget is balanced. Other areas such as staffing ratios and attendance projections are considered during the budget development process.

Fiscal Year 2021-2022 began with campuses re-opening to 100% in-person instruction; however, safety protocols were implemented to help mitigate the effects of Covid-19. The safety of our students, staff and community remains the District's priority. To help in providing a high-quality education, the District has received federal funding and has implemented a plan to help address the learning loss many students experienced during the pandemic. The pandemic has created many challenges; however, the financial condition of the District continues to be strong, and administration is confident in the resilience of its students and employees to provide a successful school year.

Our Board adopts its budget using conservative Average Daily Attendance estimates. We maintained the local Maintenance and Operations tax rate at \$1.0029 in order to maximize the Tier II State Funding. Tornillo ISD currently qualifies for approximately 80% funding by the state for its debt service obligations; with the remaining 20% satisfied through the District's Debt Service Taxes. It has long been the Board's objective to maintain a significant fund balance to make new construction and/or renovations to existing structures, should the need arise.

The Interest and Sinking tax rate will be maintained at the rate of \$0.4689 during the current year in order to meet the debt obligations. The Maintenance and Operation tax rate has decrease due to increase of property values to \$0.93150 per every hundredth valuation for a combined tax rate of \$1.4004.

The District continues to apply and qualify for various Federal Program Grants that assist in the enhancement of education for students identified with special needs. These funds constitute a significant portion of our operating budget.

BUDGETARY HIGHLIGHTS

GASB Statement 34 required that we provide a discussion on significant variances between the district's original budget, final budget, and actual expenditures, and the impact of these variances on the District's/department's future liquidity.

General Fund. The FY 2021 budget was developed by balancing challenges of an increase in operational cost and maintaining an adequate fund balance reserve to ensure financial stability. The most significant fund for the District is the General Fund, funded primarily through state aide and property tax revenue.

Over the course of the year, the District approved several budget amendments. These amendments increased the function and included:

- Function 11 – Budget amendment in function 11 was to clear short falls on stipends, salary and fringe benefits not budgeted during the budget process (\$316,662),
- Function 13 – Increase as the reclassification of salary for central office employee's salaries (\$51,962),
- Function 23 – increase clerk at the Junior High School (\$52,932),
- Function 31 – Increase as the reclassification of salary for central office employee's salaries (\$23,184),

- Function 34 – The purchase of bus and digital radios (\$151,640),
- Function 73 – Debt refinancing (\$121,803), and
- Various Functions – Amendments related to TRS On-behalf in the amount of \$490,000 affected various functions with Function 11 (\$80,598) being significantly affected.

Budget amendments that increase or decrease the amount in a function are presented to the Tornillo ISD Board of Trustees for approval.

Exhibit G-1 of the financial statements includes a Statement of Revenues, Expenditures, and Changes in Fund Balance report that compares original and final budget amounts to actual amounts as of year-end close. The final column of the report lists of the variance as compared to the final budget.

At the end of the fiscal year, the District’s actual revenues of \$12,293,429 were in line with projected revenues.

The District’s expenditure as compared to the final budget include two negative variances.

- Function 21 - Instructional leadership- End of year reclassifications of expenditures resulted in the negative variance of (\$2,651)
- Function 33 - Health Services - End of year reclassifications of expenditures resulted in the negative variance of (\$1,678)

Total functions within the approved budget did not exceed the total approved appropriation. The variance listed above will not impact future services or liquidity.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the District's Business Office, at Tornillo Independent School District, 19200 Cobb Avenue, Tornillo, Texas.

BASIC FINANCIAL STATEMENTS

This page left blank intentionally.

TORNILLO INDEPENDENT SCHOOL DISTRICT
STATEMENT OF NET POSITION
AUGUST 31, 2021

EXHIBIT A-1

Data Control Codes	Primary Government
	Governmental Activities
ASSETS	
1110 Cash and Cash Equivalents	\$ 7,071,342
1220 Property Taxes - Delinquent	211,382
1230 Allowance for Uncollectible Taxes	(10,569)
1240 Due from Other Governments	1,904,660
1267 Due from Fiduciary Funds	1,000
1290 Other Receivables, Net	24,251
1300 Inventories	31,308
1410 Prepayments	63,677
Capital Assets:	
1510 Land	7,243
1520 Buildings, Net	27,295,954
1530 Furniture and Equipment, Net	794,109
1000 Total Assets	37,394,357
DEFERRED OUTFLOWS OF RESOURCES	
1701 Deferred Charge for Refunding	442,056
1705 Deferred Outflow Related to TRS Pension	1,579,142
1706 Deferred Outflow Related to TRS OPEB	898,833
1700 Total Deferred Outflows of Resources	2,920,031
LIABILITIES	
2110 Accounts Payable	186,175
2140 Interest Payable	41,282
2150 Payroll Deductions and Withholdings	84,961
2160 Accrued Wages Payable	315,095
2180 Due to Other Governments	13,905
2190 Due to Student Groups	710
2300 Unearned Revenue	67,189
Noncurrent Liabilities:	
2501 Due Within One Year: Bonds	807,300
Due in More than One Year:	
2502 Bonds and Unamortized Premium/Discount	16,516,603
2540 Net Pension Liability (District's Share)	3,911,445
2545 Net OPEB Liability (District's Share)	3,533,224
2000 Total Liabilities	25,477,889
DEFERRED INFLOWS OF RESOURCES	
2602 Deferred Gain on Refundings	222,962
2605 Deferred Inflow Related to TRS Pension	761,371
2606 Deferred Inflow Related to TRS OPEB	3,337,579
2600 Total Deferred Inflows of Resources	4,321,912
NET POSITION	
3200 Net Investment in Capital Assets	11,078,337
Restricted:	
3820 Restricted for Federal and State Programs	243,310
3850 Restricted for Debt Service	87,929
3870 Restricted for Campus Activities	8,765
3900 Unrestricted	(903,754)
3000 Total Net Position	\$ 10,514,587

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	1	Program Revenues	
		3	4
	Expenses	Charges for Services	Operating Grants and Contributions
Primary Government:			
GOVERNMENTAL ACTIVITIES:			
11 Instruction	\$ 7,196,147	\$ 11,579	\$ 1,096,494
12 Instructional Resources and Media Services	160,093	-	25,328
13 Curriculum and Instructional Staff Development	624,804	-	394,261
21 Instructional Leadership	205,403	-	47,556
23 School Leadership	835,778	772	79,779
31 Guidance, Counseling, and Evaluation Services	385,338	-	72,688
32 Social Work Services	27,129	-	25,913
33 Health Services	181,637	-	36,536
34 Student (Pupil) Transportation	330,292	4,632	16,250
35 Food Services	831,134	54,437	766,111
36 Extracurricular Activities	690,064	3,376	-
41 General Administration	943,978	13,930	277,466
51 Facilities Maintenance and Operations	1,569,615	17,755	116,760
52 Security and Monitoring Services	322,329	3,860	62,657
53 Data Processing Services	572,349	-	35,410
61 Community Services	164,947	1,544	49,379
72 Debt Service - Interest on Long-Term Debt	371,425	-	859,975
73 Debt Service - Bond Issuance Cost and Fees	164,296	-	-
99 Other Intergovernmental Charges	15,270	-	-
[TP] TOTAL PRIMARY GOVERNMENT:	\$ 15,592,028	\$ 111,885	\$ 3,962,563

Data	General Revenues:
Control	Taxes:
Codes	
MT	Property Taxes, Levied for General Purposes
DT	Property Taxes, Levied for Debt Service
SF	State Aid - Formula Grants
IE	Investment Earnings
MI	Miscellaneous Local and Intermediate Revenue
TR	Total General Revenues
CN	Change in Net Position
NB	Net Position - Beginning
PA	Prior Period Adjustment
NE	Net Position - Ending

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Position	
5	6
Capital Grants and Contributions	Governmental Activities
\$ -	\$ (6,088,074)
-	(134,765)
-	(230,543)
-	(157,847)
-	(755,227)
-	(312,650)
-	(1,216)
-	(145,101)
54,125	(255,285)
-	(10,586)
-	(686,688)
-	(652,582)
-	(1,435,100)
-	(255,812)
-	(536,939)
-	(114,024)
-	488,550
-	(164,296)
-	(15,270)
<u>\$ 54,125</u>	<u>(11,463,455)</u>

845,576
361,221
10,233,304
8,013
40,526
<u>11,488,640</u>
25,185
10,626,169
(136,767)
<u>\$ 10,514,587</u>

This page is left blank intentionally.

GOVERNMENTAL FUND FINANCIAL STATEMENTS

TORNILLO INDEPENDENT SCHOOL DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
AUGUST 31, 2021

Data Control Codes	10 General Fund	Other Funds	Total Governmental Funds
ASSETS			
1110 Cash and Cash Equivalents	\$ 6,804,186	\$ 267,156	\$ 7,071,342
1220 Property Taxes - Delinquent	160,193	51,189	211,382
1230 Allowance for Uncollectible Taxes	(8,010)	(2,559)	(10,569)
1240 Due from Other Governments	1,571,839	332,821	1,904,660
1260 Due from Other Funds	472,864	157,572	630,436
1290 Other Receivables	24,251	-	24,251
1300 Inventories	31,308	-	31,308
1410 Prepayments	-	63,677	63,677
1000 Total Assets	<u>\$ 9,056,631</u>	<u>\$ 869,856</u>	<u>\$ 9,926,487</u>
LIABILITIES			
2110 Accounts Payable	\$ 165,069	\$ 21,106	\$ 186,175
2150 Payroll Deductions and Withholdings Payable	84,961	-	84,961
2160 Accrued Wages Payable	298,977	16,118	315,095
2170 Due to Other Funds	135,409	494,027	629,436
2180 Due to Other Governments	157	13,748	13,905
2190 Due to Student Groups	710	-	710
2300 Unearned Revenue	10,777	56,412	67,189
2000 Total Liabilities	<u>696,060</u>	<u>601,411</u>	<u>1,297,471</u>
DEFERRED INFLOWS OF RESOURCES			
2601 Unavailable Revenue - Property Taxes	141,903	44,419	186,322
2600 Total Deferred Inflows of Resources	<u>141,903</u>	<u>44,419</u>	<u>186,322</u>
FUND BALANCES			
Nonspendable Fund Balance:			
3410 Inventories	21,532	-	21,532
Restricted Fund Balance:			
3450 Federal or State Funds Grant Restriction	198,681	44,629	243,310
3470 Capital Acquisition and Contractual Obligation	-	85,840	85,840
3480 Retirement of Long-Term Debt	-	84,792	84,792
3490 Other Restricted Fund Balance	-	8,765	8,765
Committed Fund Balance:			
3530 Capital Expenditures for Equipment	158,000	-	158,000
3545 Other Committed Fund Balance	243,493	-	243,493
Assigned Fund Balance:			
3550 Construction	997,000	-	997,000
3570 Capital Expenditures for Equipment	41,000	-	41,000
3590 Other Assigned Fund Balance	43,520	-	43,520
3600 Unassigned Fund Balance	6,515,442	-	6,515,442
3000 Total Fund Balances	<u>8,218,668</u>	<u>224,026</u>	<u>8,442,694</u>
4000 Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 9,056,631</u>	<u>\$ 869,856</u>	<u>\$ 9,926,487</u>

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE
STATEMENT OF NET POSITION
AUGUST 31, 2021

EXHIBIT C-2

Total Fund Balances - Governmental Funds	\$	8,442,694
1 Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the cost of these assets was \$45,351,436 and the accumulated depreciation was (\$16,275,277). In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.		11,209,946
2 Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the 2021 capital outlays and debt principal payments is to increase net position.		988,803
3 Included in the items related to debt is the recognition of the District's proportionate share of the net pension liability required by GASB 68. The net position related to TRS included a deferred resource outflow in the amount of \$1,579,142, a deferred resource inflow in the amount of \$761,371, and a net pension liability in the amount of \$3,911,445. This resulted in a decrease in net position.		(3,093,674)
4 Included in the items related to debt is the recognition of the District's proportionate share of the net OPEB liability required by GASB 75. The net position related to TRS included a deferred resource outflow in the amount of \$898,833, a deferred resource inflow in the amount of \$3,337,579, and a net OPEB liability in the amount of \$3,533,224. This resulted in a decrease in net position.		(5,971,970)
5 The 2021 depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.		(1,247,534)
6 Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, reclassifying the proceeds of bond sales as an increase in bonds payable, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.		186,322
19 Net Position of Governmental Activities	\$	10,514,587

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	10 General Fund	Other Funds	Total Governmental Funds
REVENUES:			
5700 Total Local and Intermediate Sources	\$ 963,302	\$ 437,795	\$ 1,401,097
5800 State Program Revenues	10,812,451	991,928	11,804,379
5900 Federal Program Revenues	517,676	1,777,934	2,295,610
5020 Total Revenues	<u>12,293,429</u>	<u>3,207,657</u>	<u>15,501,086</u>
EXPENDITURES:			
Current:			
0011 Instruction	5,730,433	633,051	6,363,484
0012 Instructional Resources and Media Services	125,464	18,381	143,845
0013 Curriculum and Instructional Staff Development	225,941	380,107	606,048
0021 Instructional Leadership	162,106	32,931	195,037
0023 School Leadership	789,202	17,264	806,466
0031 Guidance, Counseling, and Evaluation Services	327,733	47,031	374,764
0032 Social Work Services	-	25,879	25,879
0033 Health Services	166,925	9,375	176,300
0034 Student (Pupil) Transportation	409,397	58,348	467,745
0035 Food Services	215,699	584,808	800,507
0036 Extracurricular Activities	372,371	-	372,371
0041 General Administration	902,359	14,422	916,781
0051 Facilities Maintenance and Operations	1,450,406	60,234	1,510,640
0052 Security and Monitoring Services	290,255	14,229	304,484
0053 Data Processing Services	546,484	7,120	553,604
0061 Community Services	102,878	50,854	153,732
Debt Service:			
0071 Principal on Long-Term Debt	-	638,640	638,640
0072 Interest on Long-Term Debt	-	663,179	663,179
0073 Bond Issuance Cost and Fees	-	120,435	120,435
Intergovernmental:			
0099 Other Intergovernmental Charges	15,270	-	15,270
6030 Total Expenditures	<u>11,832,923</u>	<u>3,376,288</u>	<u>15,209,211</u>
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>460,506</u>	<u>(168,631)</u>	<u>291,875</u>
OTHER FINANCING SOURCES (USES):			
7901 Refunding Bonds Issued	-	4,290,000	4,290,000
7916 Premium or Discount on Issuance of Bonds	-	420,044	420,044
8940 Payment to Bond Refunding Escrow Agent (Use)	-	(4,588,241)	(4,588,241)
7080 Total Other Financing Sources (Uses)	<u>-</u>	<u>121,803</u>	<u>121,803</u>
1200 Net Change in Fund Balances	460,506	(46,828)	413,678
0100 Fund Balance - September 1 (Beginning)	7,894,929	270,854	8,165,783
1300 Prior Period Adjustment	(136,767)	-	(136,767)
3000 Fund Balance - August 31 (Ending)	<u>\$ 8,218,668</u>	<u>\$ 224,026</u>	<u>\$ 8,442,694</u>

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,
 AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES
 FOR THE YEAR ENDED AUGUST 31, 2021

EXHIBIT C-4

Total Net Change in Fund Balances - Governmental Funds	\$	413,678
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the 2021 capital outlays and debt principal payments is to increase net position.		1,033,411
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.		(1,247,534)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, reclassifying the proceeds of bond sales, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to decrease net position.		(19,662)
GASB 68 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$318,353. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net pension liability. This caused a decrease in the change in net position totaling \$318,416. Finally, the proportionate share of the TRS pension expense on the plan as a whole had to be recorded. The net pension expense decreased the change in net position by \$304,291. The net result is a decrease in the change in net position.		(304,354)
GASB 75 required that certain plan expenditures be de-expended and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase by \$65,803. Contributions made before the measurement date and during the previous fiscal year were also expended and recorded as a reduction in net OPEB liability. This caused a decrease in the change in net position totaling \$74,082. Finally, the proportionate share of the TRS OPEB expense on the plan as a whole had to be recorded. The net OPEB expense increased the change in net position by \$157,925. The net result is an increase in the change in net position.		149,646
Change in Net Position of Governmental Activities	\$	25,185

The notes to the financial statements are an integral part of this statement.

This page left blank intentionally.

FIDUCIARY FUND FINANCIAL STATEMENTS

TORNILLO INDEPENDENT SCHOOL DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
AUGUST 31, 2021

	Total Custodial Funds
<hr/>	
ASSETS	
Cash and Cash Equivalents	\$ 36,865
Total Assets	<u>36,865</u>
LIABILITIES	
Accounts Payable	1,585
Due to Other Funds	1,000
Total Liabilities	<u>2,585</u>
NET POSITION	
Restricted for Individuals and Organizations	<u>34,280</u>
Total Net Position	<u><u>\$ 34,280</u></u>

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT
 STATEMENT OF CHANGES IN FIDUCIARY FUND NET POSITION
 FIDUCIARY FUNDS
 FOR THE YEAR ENDED AUGUST 31, 2021

	Total Custodial Funds
ADDITIONS:	
Contributions to Student Groups	\$ 11,431
Total Additions	11,431
DEDUCTIONS:	
Supplies and Materials	9,670
Total Deductions	9,670
Change in Fiduciary Net Position	1,761
Total Net Position - September 1 (Beginning)	-
Prior Period Adjustment	32,519
Total Net Position - August 31 (Ending)	\$ 34,280

The notes to the financial statements are an integral part of this statement.

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Tornillo Independent School District (the "District") is a public educational agency operating under the applicable laws and regulations of the State of Texas. It is governed by a seven member Board of Trustees (the "Board") elected by registered voters of the District. The District prepares its basic financial statements in conformity with generally accepted accounting principles (GAAP) promulgated by the Governmental Accounting Standards Board and it complies with the requirements of the appropriate version of Texas Education Agency's *Financial Accountability System Resource Guide* (the "Resource Guide") and the requirements of contracts and grants of agencies from which it receives funds.

A. Reporting Entity

The Board of Trustees (the "Board") is elected by the public and has the authority to make decisions, appoint administrators and managers, and significantly influence operations. The Board also has primary accountability for fiscal matters; therefore, the District is not included in any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board ("GASB").

The decisions to include or exclude a potential component unit in the reporting entity were made by applying standards contained in GAAP. The primary standard for including or excluding a potential component unit is whether it is financially dependent on the reporting entity. The fiscal dependency criterion also requires that a financial benefit or burden relationship be present in order for a potential component unit to be included in the financial reporting entity. Other manifestations of the ability to exercise oversight responsibility include, but certainly are not limited to, the selection of the governing authority, the designation of management, the ability to materially influence operations, and accountability for fiscal matters. The second standard used to evaluate potential component units is the scope of public services. Application of this standard entails considering whether the activity benefits the District or whether the activity is conducted within the geographic boundaries of the District and is generally available to its citizens. The third standard involved in evaluating whether potential component units are included or excluded from the reporting entity is the existence of special financing relationships, regardless of whether the District is able to exercise oversight responsibilities.

Based upon the application of these criteria, there are no component units to be included within the reporting entity.

B. Government-Wide and Fund Financial Statements

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the District's nonfiduciary activities with most of the interfund activities removed. Governmental activities include programs supported primarily by taxes, charges to school districts for services, state funds, grants, and other intergovernmental revenues.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement category represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. For pensions and OPEB, these outflows result from pension plan and OPEB contributions made after the measurement date of the net pension and OPEB liabilities and the net differences between projected and actual earnings on pension and OPEB plan investments; results of changes in actuarial assumptions; differences between expected and actual economic experiences; and changes in the District's proportional share of net pension and OPEB liabilities. The deferred outflows of resources related to pensions and OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension and OPEB liabilities in the next fiscal year. The other pension and OPEB related deferred outflows will be amortized over a systematic and rational method over a closed period.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement category represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For pensions and OPEB, these inflows result from pension plan and OPEB changes in actuarial assumptions; differences between expected and actual economic experiences; and changes in the District's proportional share of net pension and OPEB liabilities. These inflows will be amortized over a systematic and rational method over a closed period.

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflow of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. The Plan's fiduciary net position has been determined on the same basis as that used by the Plan. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs through program revenues. The “Charges for Services” column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Direct expenses are those that are clearly identifiable with a specific function or segment. Examples of program revenues include tuition paid by students not residing in the district, school lunch charges, etc. The “Grants and Contributions” column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. Examples include grants under the Elementary and Secondary Education Act. If a revenue is not a program revenue, it is a general revenue used to support all of the District’s functions. Taxes are always general revenues.

Interfund activities between governmental funds appear as due to/due from on the Governmental Fund Balance Sheet. All interfund transactions between governmental funds are eliminated on the government-wide statements. Interfund activities between governmental funds and fiduciary funds remain as due to or due from on the government-wide Statement of Net Position.

The fund financial statements reports on the financial condition and results of operations for two fund categories - governmental and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental funds as major and reports their financial condition and results of operations in a separate column.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting, as do the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, deferred inflows of resources, and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. The District considers all revenues, other than property tax revenue, available if they are collectible within one year after year end. School Health and Related Services (SHARS) revenue is recognized as revenue when it is earned and when the annual Cost Report is acknowledged by the Texas Health and Human Service Commission.

Revenues from local sources consist primarily of property taxes and related penalties and interest. Revenues received from the State are recognized under the susceptible-to-accrual concept, that is, when they are both measurable and available. The District considers property tax revenue available if they will be collected within 60 days of the end of the fiscal year. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Unavailable revenue from property taxes arises only under modified accrual basis of accounting. The governmental funds report this unavailable revenue as deferred inflow of resources, which is recognized revenue in the period that the amounts become available.

Grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. Accordingly when such funds are received, they are recorded as deferred revenues until related and authorized expenditures have been made. If balances have not been expended by the end of the project period, grantors sometimes require the District to refund all or part of the unused amount.

The Fiduciary Funds are accounted for on a flow of economic resources measurement focus and utilize the accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable and expenses in the accounting period in which they are incurred and become measurable. Within this measurement focus, assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the fund Statement of Net Position.

D. Fund Accounting

The District reports the following major governmental fund:

1. General Fund - The General Fund is the District's primary operating fund. It accounts for all financial resources except those required to be accounted for in another fund.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Additionally, the District reports the following fund types:

GOVERNMENTAL FUNDS:

1. Special Revenue Funds - The District accounts for resources restricted for specific purposes by a grantor in a special revenue fund. Most federal and state financial assistance is accounted for in a Special Revenue Fund, and sometimes unused balances are returned to the grantor at the close of specified project periods.
2. Debt Service Fund - The District accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds in a debt service fund.
3. Capital Projects Fund - The proceeds from long-term debt financing will be used to construct, renovate, acquire and equip school buildings in the District and pay any associated costs.
4. Permanent Funds - Account for donations for which the donor has stipulated that the principal may not be expended and where the income may only be used for purposes that support the District's program. The District has no permanent funds.

PROPRIETARY FUNDS:

5. Enterprise Funds - The District's activities for which outside users are charged a fee roughly equal to the cost of providing the goods or services of those activities are accounted for in an enterprise fund. The District has no enterprise funds.
6. Internal Service Funds - These funds are used to account for financing of goods or services provided by one department to other departments of the District on a cost-reimbursement basis. The District has no internal service funds.

FIDUCIARY FUNDS:

7. Private Purpose Trust Funds - This fund is used to report all fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds or investment trust funds and are held in a trust. The District has no Private Purpose Trust Fund.
8. Pension (and Other Employee Benefit) Trust Funds - These funds are used to report fiduciary activities for pensions plans and OPEB plans that are administered through trusts and other employee benefit plans for which resources are held in a trust. The District has no Pension Trust Funds..
9. Investment Trust Fund - This fund is used to report fiduciary activities from the external position of investments pools and individual investment accounts that are held in a trust. The District has no investment trust funds.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

10. Custodial Funds - These funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private trust funds. The District's custodial fund is the Student Activity Fund and consists of funds that are property of students and others and cannot be used in the District in operations.

E. Other Accounting Policies

1. For the purposes of the statement of cash flows for proprietary and similar fund-types, the District considers highly liquid investments to be cash equivalents if they have a maturity of three months or less when purchased.
2. Investments with an original maturity greater than one year from date of purchase are stated at fair value based on quoted market prices as of year end, except for nonparticipating interest-earning investment contracts which are reported at cost. Investments with an original maturity of less than one year are reported at amortized cost, which approximates fair value.
3. The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.
4. The District reports inventories of supplies using the first in first out (FIFO) method and include food and non-food supplies, consumable maintenance, instructional, office, athletic, and transportation items. Supplies are recorded as expenditures when they are consumed. Inventories of food commodities are recorded at market values supplied by the Texas Department of Agriculture. Although commodities are received at no cost, their fair market value is supplied by the Texas Department of Agriculture and recorded as inventory and unearned revenue when received. When requisitioned, inventory and unearned revenue are relieved, expenditures are charged, and revenue is recognized for an equal amount.

Prepaid items on the balance sheet are accounted for using the consumption method and are recognized as expenditures over the periods in which the service is provided.
5. The funds of the District must be deposited and invested under the terms of a contract, contents of which are set out in the **Depository Contract Law**. The depository bank places approved pledged securities for safekeeping and trust with the District's agent bank in an amount sufficient to protect District funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

6. The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the District to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit. Statutes authorize the District to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, (10) and common trust funds. The Act also requires the District to have independent auditors perform test procedures related to investment practices as provided by the Act. Management asserts that the District is in substantial compliance with the requirements of the Act and with local policies.
7. Additional policies and contractual provisions governing deposits and investments for the District are specified below:

Credit Risk:

Deposits - The District is not exposed to credit risk.

Temporary Investments - To limit the risk that an issuer or other counterparty to an investment will not fulfill its obligations, the District limits investments in public funds investment pools to those that have received top ratings issued by nationally recognized statistical rating organizations (NRSROs). As of August 31, 2021, the District's investments in Lone Star investment pool was rated AAAM by Standard & Poors.

Custodial Credit Risk:

Deposits - State law required governmental entities to contract with financial institutions in which funds will be deposited to secure those deposits with insurance or pledged securities with a fair value equaling or exceeding the amount on deposit at the end of each business day. Since the District complies with this law, it has minimal custodial credit risk for deposits.

Temporary Investments - To limit the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in possession of an outside party, the District requires counterparties to register the securities in the name of the District and hand them over to the District or its designated agent. This includes securities in securities lending transactions. Investment pools are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book-entry form.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Concentration of Credit Risk:

Deposits - The District is not exposed to concentration of credit risk.

Temporary Investments - To limit the risk of loss attributed to the magnitude of a government's investment in a single issuer, the District's policy states that the portfolio must be diversified. Concentration of Credit Risk is not applicable to investment pools since the purpose of these pools is to diversify the District's investment portfolio.

Interest Rate Risk:

Deposits - The District is not exposed to interest rate risk.

Temporary Investments - To limit the risk that changes in interest rates will adversely affect the fair value of the investments, the District requires its investment portfolio to have maturities of less than one year on a weighted average maturity (WAM) basis. All of the District's investment pools use amortized cost and therefore the interest rate disclosure is not applicable.

Foreign Currency Risk:

Deposits - The District attempts to limit the risk that changes in exchange rates will adversely affect a deposit by avoiding deposits denominated in a foreign currency.

Temporary Investments - The District attempts to limit the risk that changes in exchange rates will adversely affect the fair value of an investment by avoiding investment pools which are denominated in a foreign currency.

8. In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Position. When applicable, premiums and discounts are presented as a component of liabilities while deferred losses on refundings are presented as deferred outflows of resources. Both items are deferred and amortized over the life of the related debt using the straight line method. Long-term debt is reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

9. It is the District's policy to permit some employees to accumulate earned but unused vacation, sick leave, and local days. There is no liability for unpaid accumulated vacation, sick leave, and local days since the District does not have a policy to pay any amounts when employees separate from service with the District.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

10. Capital assets, which include land, buildings, furniture and equipment, are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of the receipt.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, furniture and equipment, and library books and media of the District are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and Improvements	20 to 50
Furniture & Equipment	5 to 15
Library Books & Media	5

11. Net Position on the Statement of Net Position include the following:

Net investment in capital assets - this component of net position consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt will be included in this component of net position.

Restricted for federal and state programs - this component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets, which are restricted by federal and state granting agency(s).

Restricted for Debt Service - this component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. The assets arise from bond issuance which have constraints placed on them by the bond covenant(s) for the purpose of future debt service payments.

Restricted for Campus Activities - this component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets, which are restricted transactions related to a principal's activity fund.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Unrestricted - this component of net position is the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the District considers restricted resources to have been spent.

12. The District reports the following fund balance categories which describe the nature and the relative strength of the spending constraints:

Nonspendable Fund Balance - Represents amounts that are not in spendable form or are legally or contractually required to be maintained intact, such as inventories.

Restricted Fund Balance - Represents amounts that are restricted to specific purposes, with constraints placed on the use of resources by (a) external creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or (c) enabling legislation.

Committed Fund Balance - Represents amounts that are restricted for purposes which the Board of Trustees, the District's highest level of decision-making authority, has designated their use. These amounts are committed through a formal resolution, requiring funds to be used only for specific purposes. These amounts can only be re-allocated by the same formal action that was taken to originally commit those amounts. The Board of Trustees shall take action to commit funds for a specific purpose prior to the end of the fiscal year.

Assigned Fund Balance - Represents amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. The governing body has delegated authority to the Superintendent or designated managers. Should the Board opt not to commit any balances, it will implicitly defer to the designees to make appropriate assignments.

Unassigned Fund Balance - Represents amounts that are available for any purpose and have not been restricted, committed, or assigned for specific purposes. Positive amounts are reported only in the general fund.

The Board of Trustees establishes (and modifies or rescinds) fund balance commitments by passage of a formal resolution. Assigned fund balance is established by the Superintendent or designated managers through adoption or amendment of the budget as intended for specific purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes of which amounts in any of those unrestricted fund balance classifications could be used, unless the Board of Trustees or designee's have provided otherwise in its commitment or assignment actions.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

13. The Data Control Codes refer to the account code structure prescribed by TEA in the *Financial Accountability System Resource Guide*. Texas Education Agency requires school districts to display these codes in the financial statements filed with the Agency in order to insure accuracy in building a state-wide data base for policy development and funding plans.
 14. The District receives substantial amounts of funding from special revenue sources. The majority of this money is cost reimbursement to the District by the federal government or Texas Education Agency. The portion of revenue allowable for indirect cost is credited as revenue to the General Fund and as a reduction to revenue in the Special Revenue Fund, as appropriate. The indirect cost revenue is fully allocated to function 41, General Administration, in the Government-wide Statement of Activities as operating grants and contributions.
 15. In accordance with the Resource Guide, the District has adopted and installed an accounting system which meets as least the minimum requirements presented by the Texas State Board of Education and approved by the State Auditor. Specifically, the District's accounting system uses codes and the code structure presented in the Resource Guide. Mandatory codes are recorded in the order provided in the Resource Guide.
 16. Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during a 60-day period after the close of the school fiscal year.
 17. Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectible tax receivables within the General and Debt Service Funds are based on historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.
- F. The District implemented GASB Statement No. 84, *Fiduciary Activities*, which establishes criteria for identifying fiduciary activities of all state and local governments.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

Exhibit C-2 provides the reconciliation between the fund balance for total governmental funds on the governmental fund balance sheet and the net position for governmental activities as reported in the government-wide Statement of Net Position. One element of that reconciliation explains that capital assets are not financial resources and are therefore not reported in governmental funds. In addition, long-term liabilities, including bond payable, and the District's proportionate share of the net pension and OPEB liabilities are not due and payable in the current period and are not reported as liabilities in the funds.

B. Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-wide Statement of Activities

Exhibit C-4 provides a reconciliation between the net changes in fund balance as shown on the governmental fund statement of revenues, expenditures, and changes in fund balances and the changes in net position of governmental activities as reported on the government-wide statement of activities. One element of that reconciliation explains that current year capital outlays and debt principal payments are expenditures in the fund financial statements, but should be shown as increases in capital assets and decreases in long-term debt in the government-wide statements. This adjustment affects both the net position balance and the change in net position.

Another element of the reconciliation on the Exhibit C-4 include recognizing property tax revenue considered available and recognizing accruals of interest on long-term debt along with various other reclassifications. In addition, certain pension and OPEB expenditures are de-expended and the District recorded its proportionate share of the pension and OPEB expense. These adjustments are necessary to convert from the modified accrual basis of accounting to the full accrual basis of accounting.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS

A. Deposits and Investments

At August 31, 2021, the carrying amount of the District's deposits (cash, and interest-bearing savings accounts including fiduciary funds cash) was \$441,107 and the bank balance was \$545,195. The District's cash deposits at August 31, 2021 were entirely covered by FDIC insurance or by pledged collateral held by the District's agent bank in the District's name.

In addition, the following is disclosed regarding coverage of combined balances on the date of highest deposit:

- a. Depository: WestStar Bank.
- b. The market value of bonds and securities pledged as of the date of the highest combined balance on deposit was \$2,534,356.
- c. The highest combined balances of cash, savings, and time deposit accounts amounted to \$1,303,802 and occurred during the month of April 2021.
- d. Total amount of FDIC coverage at the time of the largest combined balance was \$250,000.

Due to the immediate availability of the funds, the District's temporary investments are presented as cash and cash equivalents as of August 31, 2021 and, include the following:

	<u>Account Balance</u>
Lone Star: Corporate and Government Overnight Fund (amortized cost)	<u>\$ 6,667,100</u>
	<u><u>\$ 6,667,100</u></u>

The Lone Star Investment Pool is a member owned, member-governed public funds investment pool. It is managed by an eleven member Board of Trustees and the Board is authorized to adopt and maintain bylaws. There is also an Advisory Board composed of participants that gathers and exchanges information from participants relating to the operation of the Pool. Each fund within the Pool has received the rating of AAAM, from Standard & Poor's as required by the Public Fund's Investment Act. Lone Star Investment Pool issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by calling Lone Star at 1-800-558-8875. Management is not aware of the presence of any limitations or restrictions on withdrawals such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

B. Due from Other Governments

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita Programs. A majority of the federal grants are passed through the TEA.

Amounts due from federal and state governments as of August 31, 2021 are summarized below.

	General Fund	Nonmajor Governmental Funds	Total
Federal Grants	\$ 95,891	\$ 318,316	\$ 414,207
State Support	1,475,948	14,505	1,490,453
Total	\$ 1,571,839	\$ 332,821	\$ 1,904,660

C. Interfund Receivables and Payables

Interfund balances are a result of normal operations and are eliminated periodically. Management intends to pay out these balances within one year.

Interfund balances at August 31, 2021 consisted of the following individual amounts:

	Due From Other Funds	Due To Other Funds
General Fund		
Nonmajor Governmental Funds	\$ 471,864	\$ 135,409
Fiduciary Funds	1,000	-
Total General Fund	472,864	135,409
Nonmajor Governmental Funds		
General Fund	135,409	471,864
Nonmajor Governmental Funds	22,163	22,163
Total Nonmajor Governmental Funds	157,572	494,027
Fiduciary Funds		
General Fund	-	1,000
Total	\$ 630,436	\$ 630,436

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

D. Capital Asset Activity

Capital asset activity for the District for the year ended August 31, 2021, was as follows:

	Primary Governments			
	Beginning Balance	Additions	Deletion, Reclassification and Adjustment	Ending Balance
<u>Governmental activities:</u>				
Land	\$ 7,243	\$ -	\$ -	\$ 7,243
Buildings and Improvements	42,319,151	-	-	42,319,151
Furniture and Equipment	2,922,319	272,593	(342,183)	2,852,729
Library Books & Media	102,723	-	-	102,723
Totals at Historic Cost	45,351,436	272,593	(342,183)	45,281,846
Less Accumulated Depreciation for:				
Buildings and Improvements	13,945,417	1,077,780	-	15,023,197
Furniture and Equipment	2,229,704	167,187	(338,271)	2,058,620
Library Books and Media	100,156	2,567	-	102,723
Total Accumulated Depreciation	16,275,277	1,247,534	(338,271)	17,184,540
Governmental Activities Capital Assets, net	\$ 29,076,159	\$ (974,941)	\$ (3,912)	\$ 28,097,306

A portion of the buildings are located on leased land. See Note R.

Depreciation expense was charged to governmental functions as follows:

Instruction	\$ 689,031
Instructional resources and media services	14,552
Instructional leadership	1,943
School leadership	5,896
Guidance, counseling and evaluation services	1,465
Health services	1,892
Student (pupil) transportation	105,385
Food services	28,304
Cocurricular/extracurricular activities	313,574
General administration	4,340
Facilities maintenance and operations	44,253
Security and monitoring services	13,019
Data processing services	16,412
Community services	7,468
Total depreciation expense	\$ 1,247,534

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

E. Unearned Revenue

Unearned revenue at year end consisted of the following:

	General Fund	Non Major Governmental Funds	Total
Federal, State, and Local Grants	\$ 8,963	\$ 56,412	\$ 65,375
USDA Commodities	1,814	-	1,814
Total Unearned Revenue	\$ 10,777	\$ 56,412	\$ 67,189

F. Deferred Outflows and Inflows of Resources

Deferred losses on refunding of bonds for the year ended August 31, 2021, presented as deferred outflows of resources, were as follows:

	Beginning Balance	New Issues	Amortization	Ending Balance
Series 2012	\$ 186,970	\$ -	\$ 19,823	\$ 167,147
Series 2013	298,948	-	24,039	274,909
	\$ 485,918	\$ -	\$ 43,862	\$ 442,056

Deferred gain on refunding of bonds for the year ended August 31, 2021, presented as deferred inflows of resources, was as follow:

	Beginning Balance	New Issues	Amortization	Ending Balance
Series 2015	\$ 42,209	\$ -	\$ 4,044	\$ 38,165
Series 2020	-	103,190	7,552	95,638
Series 2020A	-	94,352	5,193	89,159
	\$ 42,209	\$ 197,542	\$ 16,789	\$ 222,962

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

G. Changes in Long-Term Liabilities

A summary of changes in general long-term liabilities for the year ended August 31, 2021 is as follows:

Funded by:	Beginning Balance	Addition	Reductions	Ending Balance	Due Within One Year
Governmental Activities:					
<u>Bonds Payable:</u>					
Debt Service Fund	\$ 7,362,341	\$ 4,290,000	\$ 4,807,341	\$ 6,845,000	\$ 675,000
Refunding Series					
Unlimited Tax Building Bonds	9,140,000	-	80,000	9,060,000	85,000
Unlimited Tax Building Bond - Private Placement	348,600	-	46,300	302,300	47,300
Debt Service Fund					
Accretion Payable	209,144	3,514	212,658	-	-
Debt Service Fund					
Unamortized Premium/ Discount on Debt	1,249,837	420,045	553,279	1,116,603	-
Total Governmental Long-term Liabilities	<u>\$ 18,309,922</u>	<u>\$ 4,713,559</u>	<u>\$ 5,699,578</u>	<u>\$ 17,323,903</u>	<u>\$ 807,300</u>

H. Bonds Payable

A summary of changes in the bonds payable for the year ended August 31, 2021 is as follows:

Description	Interest Rate and Maturity Date	Amounts Original Issue	Interest Current Year	Outstanding 08/31/20	Issued	Retired	Outstanding 8/31/21	Due Within One Year
Refunding Series 2012								
Current interest bonds	2% - 3.75% 02/01/2026	\$ 1,940,000	\$ 7,287	\$ 1,425,000	\$ -	\$ 1,160,000	\$ 265,000	\$ 265,000
Current interest term bonds	2% - 3.75% 02/01/2030	860,000	-	610,000	-	610,000	-	-
Capital appreciation bonds	02/01/2021	114,998	212,658	52,341	-	52,341	-	-
Refunding Series 2013								
Current interest bonds	2% - 3.5% 02/01/2033	2,740,000	15,450	2,230,000	-	1,815,000	415,000	205,000
Current interest term bonds	3% - 3.5% 02/01/2027	910,000	-	910,000	-	910,000	-	-
Refunding Series 2015								
Current interest serial bonds	2% - 3% 02/01/2025	1,850,000	71,800	1,060,000	-	200,000	860,000	205,000
Current interest term bonds	4.0% 02/01/2031	1,075,000	-	1,075,000	-	-	1,075,000	-

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Description	Interest Rate and Maturity Date	Amounts Original Issue	Interest Current Year	Outstanding 08/31/20	Issued	Retired	Outstanding 8/31/21	Due Within One Year
Unlimited Tax Building Bond Series 2016								
Current interest serial bonds	3.0% 02/01/2043	5,715,000	273,000	5,475,000	-	80,000	5,395,000	85,000
Current interest term bonds	3.0% 02/01/2043	3,665,000	-	3,665,000	-	-	3,665,000	-
Unlimited Tax Building Bond Series 2017 (Private Placement)								
	2.46% 02/01/2027	395,000	8,006	348,600	-	46,300	302,300	47,300
Unlimited Tax Refunding Bonds, Series 2020								
	2% - 3.5% 02/01/2030	1,770,000	27,905	-	1,770,000	25,000	1,745,000	-
Unlimited Tax Refunding Bonds, Series 2020A								
	1.84% - 4% 02/01/2033	2,520,000	47,070	-	2,520,000	35,000	2,485,000	-
		<u>\$23,554,998</u>	<u>\$ 663,176</u>	<u>\$ 16,850,941</u>	<u>\$ 4,290,000</u>	<u>\$4,933,641</u>	<u>\$ 16,207,300</u>	<u>\$ 807,300</u>

On December 30, 2020, the District issued Unlimited Tax Refunding Bonds, Series 2020 in the amount of \$1,770,000. The bonds and interest are payable on February 1 and August 1 of each year, commencing on February 1, 2021 and ending on February 1, 2030. The bonds were issued to refund portions of the Unlimited Tax Refunding Bonds Series 2012 and to pay the cost associated with the issuance sale of the bonds. As a result, \$1,770,000 of the 2012 Series bonds are considered to be defeased and not presented in these financial statements. The amount of defeased debt still outstanding at August 31, 2021 was \$1,770,000 and the related escrow balance was \$1,798,402. The refundings resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$103,190. This difference, reported in the accompanying financial statements in the deferred inflow of resources category, is amortized over the shorter of the remaining life of the old debt or the maturity date of the new debt. The refunding reduced future debt service costs (difference between cash flow to service old debt and that required for new debt) by \$85,248, and resulted in an economic gain (difference between the present values of the old and new debt service payments) of \$82,262.

On December 30, 2020, the District issued Unlimited Tax Refunding Bonds, Series 2020A in the amount of \$2,520,000. The bonds and interest are payable on February 1 and August 1 of each year, commencing on February 1, 2021 and ending on February 1, 2033. The bonds were issued to refund portions of the Unlimited Tax Refunding Bonds Series 2013 and to pay the cost associated with the issuance sale of the bonds. As a result, \$2,525,000 of the 2012 Series bonds are considered to be defeased and not present on these financial statements. The amount of defeased debt still outstanding at August 31, 2021 was \$2,525,000 and the related escrow balance was \$2,648,414. The refundings resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$94,352. This difference, reported in the accompanying financial statements in the deferred inflow of resources category, is amortized over the shorter of the remaining life of the old debt or the maturity date of the new debt. The refunding reduced future debt service costs (difference between cash flow to service old debt and that required for new debt) by \$142,148, and resulted in an economic gain (difference between the present values of the old and new debt service payments) of \$126,869.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Unamortized Premiums/Discounts on Debt for the year ended August 31, 2021 are as follows:

Description	Beginning Balance	Premiums and Discounts on New Issues	Net Amortization Recognized	Outstanding 8/31/21
Refunding Series 2012	\$ 201,572	\$ -	\$ 190,132	\$ 11,440
Refunding Series 2013	339,771	-	295,712	44,059
Refunding Series 2015	184,655	-	17,706	166,949
Unlimited Tax Building Bond Series 2016	523,839	-	23,345	500,494
Refunding Series 2020	-	173,955	12,786	161,169
Refunding Series 2020A	-	246,090	13,598	232,492
	<u>\$ 1,249,837</u>	<u>\$ 420,045</u>	<u>\$ 553,279</u>	<u>\$ 1,116,603</u>

Debt service requirements are as follows:

Year Ended August 31,	Principal (Private Placement)	Interest (Private Placement)	Principal	Interest	Total Requirements
2022	\$ 47,300	\$ 6,855	\$ 760,000	\$ 476,873	\$ 1,291,028
2023	48,500	5,676	790,000	453,954	1,298,130
2024	49,700	4,469	800,000	431,529	1,285,698
2025	51,000	3,230	825,000	408,954	1,288,184
2026	52,200	1,961	850,000	381,929	1,286,090
2027 - 2031	53,600	659	4,735,000	1,437,315	6,226,574
2032 - 2036	-	-	3,480,000	751,234	4,231,234
2037 - 2041	-	-	2,540,000	363,900	2,903,900
2042-2043	-	-	1,125,000	33,975	1,158,975
	<u>\$ 302,300</u>	<u>\$ 22,850</u>	<u>\$15,905,000</u>	<u>\$4,739,663</u>	<u>\$ 20,969,813</u>

There are a number of limitations and restrictions contained in the general obligation bond indenture. Management has indicated that the District is in compliance with all significant limitations and restrictions at August 31, 2021. For the year ended August 31, 2021 the District paid \$663,179 in interest costs related to bonds payable. As of August 31, 2021, the District has no capital appreciation bonds.

Rebatable Arbitrage - The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least five years. Arbitrage is evaluated and estimated on an annual basis by a third party. The company has estimated no liability for the District as of August 31, 2021.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

I. Defined Benefit Pension Plan

Plan Description: The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one half or more of the standard work load and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

Pension Plan Fiduciary Net Position: Detailed information about the Teacher Retirement System's fiduciary net position is available in a separately-issued Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the internet at https://www.trs.texas.gov/TRS%20Documents/cafr_2020.pdf; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592.

Benefits Provided: TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description above.

In May 2019, the 86th Texas Legislature approved the TRS Pension Reform Bill (Senate Bill 12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. This action causing the pension fund to be actuarially sound, allowed the legislature to approve funding for a 13th check in September 2019. All eligible members retired as of December 31, 2018 received an extra annuity check in either the matching amount of their monthly annuity or \$2,000, whichever was less.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Contributions: Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member’s annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year. Texas Government Code section 821.006 prohibits benefit improvements, if as a result of the particular action, the time required to amortize TRS’ unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the System’s actuary.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and established employee and employer contribution rates for fiscal years 2020 through 2025.

	<u>Contribution Rates</u>	
	<u>Plan Fiscal Year</u>	
	<u>2020</u>	<u>2021</u>
Member	7.7%	7.7%
Non-Employer Contributing Entity (State)	7.5%	7.5%
Employers	7.5%	7.5%

<u>Contributions Required and Made</u>	
2021 Employer Contributions	\$ 318,353
2021 Member Contributions	647,971
2020 Plan Year NECE On-Behalf Contributions (State)	450,567

Contributors to the plan include active members, employers, and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and state agencies, including TRS. In each respective role, the State contributes to the plan in accordance with State Statutes and the General Appropriations Act (GAA).

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50 percent of the state contribution rate for certain instructional or administrative employees; and 100 percent of the state contribution rate for all other employees.

Included in the employer contributions amount listed above for fiscal year 2021, the District paid \$17,863 in retiree surcharges and \$103,464 for the Public Education Employer Contribution. These two additional surcharges an employer is subject to are summarized as follows:

- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.
- All public schools, charter schools and regional education service centers must contribute 1.5 percent of the member's salary beginning in fiscal year 2020, gradually increasing to 2 percent in fiscal year 2025.

Actuarial Assumptions: The actuarial valuation was performed as of August 31, 2019. Update procedures were used to roll forward the total pension liability to August 31, 2020. The actuarial methods and assumption used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2019. The total pension liability is determined by an annual actuarial valuation. The actuarial methods and assumptions were selected by the Board of Trustees based upon analysis and recommendations by the System's actuary. The Board of Trustees has sole authority to determine the actuarial assumptions used for the Plan. The actuarial methods and assumptions were primarily based on a study of actual experience for the three year period ending August 31, 2017 and were adopted in July 2018. The following table discloses the assumptions that were applied to this measurement period:

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	7.25%
Mortality Assumption	The active mortality rates were based on 90 percent of RP 2014 Employee Mortality Tables for males and females with full generational mortality. The post-retirement mortality rates were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables with full generational projection using the ultimate improvement rates from the most recently published projection scale U-MP.
Long-term expected Investment Rate of Return	7.25%
Municipal Bond Rate as of August 2020	2.33%. Source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index"
Last year ending August 31 in Projection Period (100 years)	2119
Inflation	2.30%
Salary Increases	3.05% to 9.05% including inflation
Ad hoc post-employment benefit changes	None

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Discount Rate: A single discount rate used to measure the total pension liability was 7.25 percent. The single discount rate was based on the expected rate of return on pension plan investments of 7.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the Legislature during the 2019 legislative session. It is assumed that future employer and state contributions will be 8.50 percent of payroll in fiscal year 2020 gradually increasing to 9.55 percent of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The long-term expected rate of return on pension plan investments is 7.25 percent and was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System’s target asset allocation as of August 31, 2020 are summarized below:

Asset Class	Target Allocation*	Long-Term Expected Geometric Real Rate of Return**	Expected Contribution to Long-Term Portfolio Returns
Global Equity			
U.S.	18.00%	3.90%	0.99%
Non-U.S. Developed	13.00%	5.10%	0.92%
Emerging Markets	9.00%	5.60%	0.83%
Private Equity	14.00%	6.70%	1.41%
Stable Value			
Government Bonds	16.00%	-0.70%	-0.05%
Absolute Return (Including Credit Sensitive Investments)	-	1.80%	-
Stable Value Hedge Funds	5.00%	1.90%	0.11%
Real Return			
Real Estate	15.00%	4.60%	1.02%
Energy, Natural Resources and Infrastructure	6.00%	6.00%	0.42%
Commodities	-	0.80%	-
Risk Parity			
Risk Parity	8.00%	3.00%	0.30%
Asset Allocation Leverage			
Cash	2.00%	-1.50%	-0.03%
Asset Allocation Leverage	-6.00%	-1.30%	0.08%
Inflation Expectation			2.00%
Volatility Drag***			-0.67%
Total	100.00%		7.33%

*Target allocations are based on the FY2020 policy model

**Capital Market Assumptions come from Aon Hewitt (as of 8/31/2020)

***The volatility drag results from conversion between arithmetic and geometric mean returns.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Discount Rate Sensitivity Analysis: The following schedule shows the impact of the Net Pension Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used (7.25%) in measuring the Net Pension Liability:

	1% Decrease 6.25%	Current Single Discount Rate 7.25%	1% Increase 8.25%
District's proportionate share of the net pension liability	\$ 6,031,377	\$ 3,911,445	\$ 2,189,045

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: At August 30, 2021, the District reported a liability of \$3,911,445 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

The District's proportionate share of the collective net pension liability	\$ 3,911,445
State's proportionate share that is associated with the District	<u>5,848,596</u>
Total	<u><u>\$ 9,760,041</u></u>

The net pension liability was measured as of August 31, 2019 and rolled forward to August 31, 2020 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2019 through August 31, 2020.

At August 31, 2020 the employer's proportion of the collective net pension liability was 0.0073031993% which was a decrease of 0.0001590009% from its proportion measured as of August 31, 2019.

Changes since the Prior Actuarial Valuation: There were no changes in assumptions since the prior measurement date.

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

For the year ended August 31, 2021, the District recognized pension expense of \$703,456 and revenue of \$703,456 for support provided by the State.

The amount of pension expense recognized by the District in the reporting period was \$1,326,163.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

At August 31, 2021, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 7,142	\$ 109,158
Changes in actuarial assumptions	907,594	385,903
Net difference between projected and actual investment earnings	79,184	-
Changes in proportion and difference between District's contributions and proportionate share of contributions	266,869	266,310
District contributions to TRS subsequent to the measurement date	318,353	-
	<u>\$ 1,579,142</u>	<u>\$ 761,371</u>
Total	<u>\$ 1,579,142</u>	<u>\$ 761,371</u>

The \$318,353 reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending August 31, 2022.

The net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended August 31	Amount
2022	\$ 145,569
2023	184,493
2024	152,061
2025	61,042
2026	(39,582)
Thereafter	(4,165)
	<u>\$ 499,418</u>

Changes in Net Pension Liability:

	Beginning Balance	Additions	Reductions	Ending Balance
Net Pension Liability	\$ 3,879,085	\$ 333,692	\$ 301,332	\$ 3,911,445
	<u>\$ 3,879,085</u>	<u>\$ 333,692</u>	<u>\$ 301,332</u>	<u>\$ 3,911,445</u>

Payable to the Pension Plan: At August 31, 2021, the District reported a payable of \$81,782 to the pension plan for the outstanding amount of contractually required contributions related to past service costs. Member contributions included in this payable were \$53,625.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

J. Defined Other Post-Employment Benefit Plan

Plan Description: The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan that has a special funding situation. The plan is administered through a trust by the Teacher Retirement System of Texas (TRS) Board of Trustees. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

OPEB Plan Fiduciary Net Position: Detail information about the TRS-Care’s fiduciary net position is available in the separately-issued TRS Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the internet at https://www.trs.texas.gov/TRS%20Documents/cafr_2020.pdf; by writing to TRS at 1000 Red River Street, Austin, TX 78701-2698; or by calling (512) 542-6592.

Benefits Provided: TRS-Care provides health insurance coverage to retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic post-employment benefit changes; including automatic COLAs.

The premium rates for retirees are reflected in the following table:

TRS-Care Monthly Plan Premium Rates				
	Medicare		Non-Medicare	
Retiree or Surviving Spouse	\$	135	\$	200
Retiree and Spouse		529		689
Retiree or Surviving Spouse and Children		468		408
Retiree and Family		1,020		999

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Contributions: Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based on active employee compensation. The TRS Board of trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state’s contribution rate which is 1.25 percent of the employee’s salary. Section 1575.203 establishes the active employee’s rate which is 0.65 percent of salary. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public or charter school. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

	<u>Contributions Rates</u>	
	2020	2021
Active Employee	0.65%	0.65%
Non-Employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/private Funding remitted by Employers	1.25%	1.25%
2021 Employer Contributions	\$ 65,803	
2021 Member Contributions	54,698	
2020 Plan Year NECE On-behalf Contributions (State)	94,927	

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to, regardless of whether or not they participate in the TRS-Care OPEB program. When employers hire a TRS retiree, employers are required to pay to TRS Care a monthly surcharge of \$535 per retiree. During the year ended August 31, 2021, the District did not employ TRS retirees and therefore did not pay any surcharge amounts to TRS-Care.

A supplemental appropriation was authorized by Senate Bill 1264 of the 86th Texas Legislature to provide \$2,208,137, for fiscal year 2020 and \$3,312,206 for fiscal year 2021, for consumer protections against medical and health care billing by certain out-of-network providers. Funding will be in fiscal year 2021.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Actuarial Assumptions: The total OPEB liability (TOL) in the August 31, 2019 actuarial valuation was rolled forward to August 31, 2020 using update procedures. The actuarial valuation of TRS-Care is similar to the actuarial valuations performed for the pension plan, except that the OPEB valuation is more complex. All of the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The total OPEB liability in the August 31, 2019 actuarial valuation was determined using the actuarial assumptions below. Those assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2019 TRS pension actuarial valuation that was rolled forward to August 31, 2020:

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Salary Increases
Rates of Disability Incidence	

Additional Actuarial Methods and Assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	2.33% as of August 31, 2020
Salary Increases	3.05% to 9.05%, including inflation
Demographic Assumptions	The rates of mortality, retirement, termination and disability incidence are identical to the assumptions used to value the pension liabilities of TRS. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.
Mortality Assumption	The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females, with full generational mortality using Scale BB. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (“U-MP”).

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Health Care Trend Rates	Initial medical trend rates of 9.00 percent for Medicare retirees and 7.3 percent for non-Medicare retirees. Initial prescription drug trend rate of 9.00 percent for all retirees. Initial trend rates decrease to an ultimate trend rate of 4.25 over a period of 13 years.
Election Rates	Normal Retirement: 65 percent participation prior to age 65 and 40 percent participation after age 65; 25 percent pre-65 retirees are assumed to discontinue coverage at age 65
Aging Factors	Based on plan specific experience.
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs.
Other Information	
Ad hoc post-employment benefit changes	None
Notes	Assumption changes include a discount rate change from 2.63% as of August 31, 2019 to 2.33% as of August 31, 2020, lowering the participation rate assumption for employees who retire after the age of 65, and lowering the ultimate health care trend assumption to reflect the repeal of the excise (Cadillac) tax on high-cost employer health plans.

Discount Rate: A single discount rate of 2.33 percent was used to measure the total OPEB liability. There was a decrease of 0.30 percent in the discount rate since the previous year. Because the plan is essentially a “pay-as-you-go” plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at the statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected to *not be able* to make all future benefit payments of current plan members. Therefore, the municipal bond rate was used for the long-term rate of return and was applied to all periods of projected benefit payments to determine the total OPEB liability.

The source of the municipal bond rate is the Fidelity “20-year Municipal GO AA Index” as of August 31, 2020 using the fixed-income municipal bonds with 20 years to maturity that include only federally tax exempt municipal bonds.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Discount Rate Sensitivity Analysis: The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1% less than and 1% greater than the discount rate that was used in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate 1.33%	Current Single Discount Rate 2.33%	1% Increase in Discount Rate 3.33%
District's proportionate share of the Net OPEB Liability:	\$ 4,239,861	\$ 3,533,224	\$ 2,975,083

Healthcare Cost Trend Rates Sensitivity Analysis: The following presents the Net OPEB Liability of the plan using the assumed healthcare cost trend rate, as well as what the Net OPEB Liability would be if it were calculated using a trend rate that is one-percentage point lower or one-percentage point higher than the assumed health-care cost trend rate:

	1% Decrease	Current Healthcare Trend Rate	1% Increase
District's proportionate share of the Net OPEB Liability:	\$ 2,866,192	\$ 3,533,224	\$ 4,394,981

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs: At August 31, 2021, the District reported a liability of \$3,533,224 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

The District's proportionate share of the collective Net OPEB Liability	\$ 3,533,224
State's proportionate share that is associated with the District	4,747,807
Total	\$ 8,281,031

The Net OPEB Liability was measured as of August 31, 2019 and rolled forward to August 31, 2020 and the Total OPEB liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The employer's proportion of the Net OPEB Liability was based on the employer's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2019 through August 31, 2020.

At August 31, 2020 the employer's proportion of the collective Net OPEB Liability was 0.0092944087%, which was a decrease of 0.0010855537% from its proportion measured as of August 31, 2019.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Changes Since the Prior Actuarial Valuation – The following were changes to the actuarial assumptions or other inputs that affected measurement of the Total OPEB liability since the prior measurement period:

- The discount rate changed from 2.63 percent as of August 31, 2019 to 2.33 percent as of August 31, 2020. This change increased the Total OPEB Liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend rate assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress’ repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.

There were no changes to benefit terms that affected measurement of the Total OPEB liability during the measurement period.

For the year ended August 31, 2021, the District recognized OPEB expense of \$(32,967) and revenue of \$(32,967) for support provided by the State.

The amount of OPEB expense recognized by the District in the reporting period was \$(116,810).

At August 31, 2021, the District reported its proportionate share of the TRS’s deferred outflows of resources and deferred inflows of resources related to other post-employment benefits (OPEB) from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 184,998	\$ 1,616,984
Changes in actuarial assumptions	217,926	970,242
Difference between projected and actual investment earnings	1,148	-
Changes in proportion and difference between the District’s contributions and the proportionate share of contributions	428,958	750,353
Contributions paid to TRS subsequent to the measurement date	65,803	-
Total	\$ 898,833	\$ 3,337,579

The \$65,803 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended August 31, 2022. The net amounts of the employer’s balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

Year Ended August 31:	OPEB Expense Amount
2022	\$ (401,462)
2023	(401,615)
2024	(401,703)
2025	(401,680)
2026	(307,307)
Thereafter	(590,782)
	\$ (2,504,549)

Changes in Net OPEB Liability:

	Beginning Balance	Additions	Reductions	Ending Balance
Net OPEB Liability	\$ 4,908,811	\$ \$ 1,375,587	\$ 3,533,224	

Payable to the OPEB Plan: At August 31, 2021, the District reported a payable of \$10,427 to the OPEB plan for the outstanding amount of contractually required contributions related to past service costs. Member contributions included in this payable were \$4,527.

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003, which was effective January 1, 2006, established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the Texas Public School Retired Employee Group Insurance Program (TRS-Care) to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. Medicare Part D contributions made on behalf of the District’s employees for the year ended August 31, 2021, 2020 and 2019 were \$39,901, \$34,528, and \$28,140, respectively. These amounts are recorded as equal revenues and expenditures in the governmental fund financial statements of the District.

K. Health Care Coverage

During the year ended August 31, 2021, Tornillo Independent School District participated in the TRS - Active Care Health Insurance Program. During the year ended August 31, 2021, employees of the District were covered by the District’s insurance Plan (the “Plan”). Under this plan, the District and State (Teacher Retirement System of Texas) contribute approximately \$275 and \$75, respectively to the employee’s premium. The Plan was authorized by Section 21.922, Texas Education Code and was documented by contractual agreement. There were no other liabilities associated with the Plan.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

L. Unemployment Compensation Pool

During the year ended August 31, 2021, Tornillo ISD provided unemployment compensation to its employees through participation in the TASB Risk Management Fund (the Fund). The Fund was created and is operated under the provisions of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code. The Fund's Unemployment Compensation Program is authorized by Section 22.005 of the Texas Education Code and Chapter 172 of the Texas Local Government Code. All members participating in the Fund execute Interlocal Agreements that define the responsibilities of the parties.

The fund meets its quarterly obligations to the Texas Workforce Commission. Expenses are accrued monthly until the quarterly payment has been made. Expenses can be reasonably estimated; therefore there is no need for specific or aggregate stop loss coverage for the Unemployment Compensation pool. For the year ended August 31, 2021, the Fund anticipates that Tornillo ISD has no additional liability beyond the contractual obligation for payment of contribution.

The Fund engages the services of an independent auditor to conduct a financial audit after the close of each plan year on August 31. The audit is approved by the Fund's Board of Trustees in February of the following year. The Fund's audited financial statements as of August 31, 2020, are available at the TASB Risk Management Fund website and have been filed with the Texas Department of Insurance in Austin.

M. Worker's Compensation Program

As required by law the District has acquired adequate worker's compensation insurance coverage contracted through Claims Administrative Services, Inc. The District has chosen to participate in a political subdivision risk pool, which means that the District shares its exposure with other school districts and public entities with similar employee populations. Currently, the District employs about 177 full-time and part-time employees. The District paid \$53,482 in worker's compensation premium for the plan year 2020-2021. This premium is considered sufficient by Claims Administrative Services, Inc. and no contingent liability is required to be reported. This total amount paid for worker's compensation costs is less than 1% of annual payroll.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

N. Fund Balance

As of August 31, 2021, fund balances are composed of the following:

	General Fund	Non Major Governmental Funds	Total
Nonspendable:			
Inventories	\$ 21,532	\$ -	\$ 21,532
Restricted:			
Food Service	198,681	-	198,681
Capital Acquisition and Contractual Obligation	-	85,840	85,840
Summer Feeding Program	-	42,974	42,974
Advanced Placement Incentives	-	1,655	1,655
Debt Service	-	84,792	84,792
Campus Activities	-	8,765	8,765
Committed:			
Capital Expenditures for Equipment	158,000	-	158,000
Other Committed	243,493	-	243,493
Assigned:			
Construction	997,000	-	997,000
Capital Expenditures for Equipment	41,000	-	41,000
Other Assigned	43,520	-	43,520
Unassigned	6,515,442	-	6,515,442
Total	\$ 8,218,668	\$ 224,026	\$ 8,442,694

O. Revenue from Local and Intermediate Sources

During the current year, revenues from local and intermediate sources consisted of the following:

	General Fund	Non Major Governmental Funds	Total
Property Taxes	\$ 840,888	\$ 385,571	\$ 1,226,459
Penalties and Interest on Taxes	32,879	11,561	44,440
Investment Income	7,751	262	8,013
Food Sales	6,360	24,147	30,507
Co-curricular Student Activities	3,376	-	3,376
Local Grants	-	10,302	10,302
Other	72,048	5,952	78,000
Total	\$ 963,302	\$ 437,795	\$ 1,401,097

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

P. School Health and Related Services (SHARS)

SHARS is a Medicaid financing program and allows local school districts to obtain Medicaid reimbursement for certain health-related services provided to student in special education. Since SHARS settle-up amounts are usually calculated and received in arrears, the District does not have adequate information to make an estimate of the receivable related to the current year on the government wide financial statements. However, the receivable and related revenues are recorded in the fiscal year the preliminary settle-up amounts are available, which is usually one year in arrears.

As this is the first year the District participated in the program, no revenue was recorded in the current period related to settle-up amounts.

Q. Litigation

During the normal course of business the District is subject to various legal claims. As of August 31, 2021, management is not aware of any such claim which would have a material adverse effect on the financial statements.

R. Other Significant Commitments and Contingencies

Commitments Under Leases - Tornillo Independent School District leases 282 acres of land in El Paso County, Texas from the University of Texas System Board of Regents. The term of this lease agreement was for a period of ten years which commenced October 1, 2006. The lease was renewed on June 24, 2015 for an additional ten year period commencing on October 1, 2016. This lease provides for rent of \$5,000 for the entire lease term. The land is only permitted to be used for the purpose of public education facilities and for necessary and desirable purposes incidental thereto, and for no other purpose. The District constructed a new high school facility on this land.

The District entered into a commercial lease with The University of Texas System Board of Regents for approximately 8.81 acres of land. The term of this lease agreement is for a period of ten years commenced August 11, 2015 through June 30, 2025. This lease provided for rent of \$4,000 for the entire lease term. The land is permitted to be used for the purpose of public education facilities and for purposes incidental thereto, and for no other purpose. The District uses the land as a baseball/softball dirt field.

Other Commitments - The District entered into an interlocal agreement with County of El Paso on December 14, 2009 for the improvement of facilities and services at Coyote Park playground and baseball park located within the bounds of the Tornillo Independent School District. The County will design, purchase, and install all playground equipment, canopies, basketball equipment and grass for the park and softball field. The District will be responsible for the management, maintenance and security of said park areas including maintenance of all County provided equipment. The agreement remains in effect until September 30, 2029.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

The District entered into a second interlocal agreement with County of El Paso on January 23, 2019 for the improvements and maintenance of Coyote Park located within the bounds of the Tornillo Independent School District. The County will purchase and install sod and irrigation lay structure, sidewalk and hike and bike trail swings, benches and picnic shelters, solar lighting, landscaping, park equipment and parking. The District will be responsible for providing year-round maintenance of such premises, including maintenance of all improvements, manage and operate premises, operate and maintain landscaping, irrigation systems and equipment, and pay all electric, gas, and water utilities costs and expenses relating to operation and maintenance of premises. The agreement remains in effect until November 30, 2038.

Federal and State Funding - Tornillo Independent School District participates in numerous state and federal grant programs that are subject to audit by the Texas Education Agency and various Federal and/or State audit agencies. These programs have complex compliance requirements, and should State or Federal auditors discover areas of material noncompliance, those District funds may be subject to refund if so determined by administrative audit review.

In the opinion of administration, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

S. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board maintains insurance policies acquired from independent insurance carriers covering all structural property, automobiles, dishonesty, errors and omissions, boiler and machinery, personal property, and general liability. There have been no significant reductions in insurance coverage from prior years and settlements have not exceeded insurance coverage.

For the year ended August 31, 2021, Tornillo Independent School District carried insurance for building and contents in the amount of \$48,579,739 with deductibles ranging from \$10,000 to \$250,000, per occurrence. Equipment, general liability, educator's legal liability, and cyber suite coverage had deductibles ranging from \$1,000 to \$10,000. Automobile physical damage had a deductible of \$1,000. Automobile liability had a deductible of \$1,000 with a \$1,000,000 limit per accident.

T. Related Party Transactions

From time to time, the District may enter into transactions with related parties through the normal course of business. If a Board member has a conflict of interest, proper documentation is completed and he/she is required to abstain from any discussion or voting regarding the matter.

Management is not aware of any material related party transactions that occurred during the 2020-2021 fiscal year.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

U. New Accounting Pronouncements

The District has not completed the process of evaluating the impact on its financial position that will result from adopting the following Governmental Accounting Standards Board (GASB) Statements:

- GASB No. 87, *Leases*, effective for fiscal years beginning after June 15, 2021. GASB No. 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases.
- GASB No. 89, *Accounting for Interest Costs Incurred before the End of a Construction Period*, effective for fiscal years beginning after December 15, 2020. GASB No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period.
- GASB No. 91, *Conduit Debt Obligations*, effective for periods beginning after December 15, 2019. GASB No. 91 requires issuers to disclose information about their conduit debt obligations.
- GASB No. 92, *Omnibus*, effective for periods beginning after June 15, 2021. GASB No. 92 enhances comparability in accounting and financial reporting and improves the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements.
- GASB No. 94, *Public-Private and Public-Public Partnerships and Availability Arrangements*, effective for periods beginning after June 15, 2022. GASB No. 94 improves financial reporting by addressing issues related to public private and public-public partnerships arrangements (PPPs) as well as availability payment arrangements (APAs).
- GASB No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for IRS Code Section 457 Deferred Compensation Plans*, effective for periods beginning after June 15, 2021. GASB No. 97 provides specific guidance related to (1) reporting of fiduciary component units that perform duties of a governing board; (2) narrows applicability of certain requirements from GASB No. 84 related to defined benefit pension and OPEB plans and; (3) specific guidance for Internal Revenue Code Section 457 plans that meet the definition of a pension plan and for benefits provided through those plans.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO THE BASIC FINANCIAL STATEMENTS

AUGUST 31, 2021

III. DETAILED NOTES ON ALL FUNDS (Continued)

V. COVID-19

As a result of the public health emergency related to the outbreak of COVID-19 in the United States, the Texas Education Agency has been awarded Coronavirus financial aid packages which are being distributed to the various school districts in Texas. Tornillo ISD received \$154,710 and \$30,758 in ESSER I funds and in Coronavirus Relief Fund Operation Connectivity Prior Purchase Reimbursement Program, respectively, for the 2020-2021 fiscal year.

In September of 2021, the District received \$1.8M in ESSER II funds and \$2.7M in ESSER III funds. ESSER II has a pre-award period starting March 2020 with the grant period ending September 2022. TEA supplanted approximately \$247,801 of the ESSER II total for the hold harmless provision.

As of September 2, 2021, the Texas Education Agency (TEA) informed local education agencies (LEAs) that it has no plans to issue missed school day waivers due to COVID-19 during the 2021-2022 school year of the LEA or its campuses are closed. Each LEA will need to plan to make up time for school closures during the school year and may need to add additional instructional days and/or minutes to their calendar to meet the 75,600 operational minute requirement. As of the date of this report, the District has not had any missed school days due to COVID-19 and as such, has not determined the impact, if any, on the District.

W. Prior Period Adjustment

For the student activity funds that met the criteria to be included as fiduciary funds, the District re-evaluated the opening amounts of the "Due to Student Groups" in relation to GASB 84. As a result, these amounts were reclassified from "Due to Student Groups" to restricted net position in the custodial fund in the amount of \$32,519.

During fiscal year 2021, the District reclassified 2020 expenses (originally charged to the ESSER I grant in 2020) to another allowable grant. Appropriate adjustments were made on the ESSER I reimbursement requests. The effect was to reduce the general fund balance in the amount of \$136,767 for these 2020 expenditures. The revenue was received and recognized in 2021 in the general fund.

REQUIRED SUPPLEMENTARY INFORMATION

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - GENERAL FUND
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
REVENUES:				
5700 Total Local and Intermediate Sources	\$ 949,518	\$ 949,518	\$ 963,302	\$ 13,784
5800 State Program Revenues	10,544,931	10,714,954	10,812,451	97,497
5900 Federal Program Revenues	992,260	992,260	517,676	(474,584)
5020 Total Revenues	12,486,709	12,656,732	12,293,429	(363,303)
EXPENDITURES:				
Current:				
0011 Instruction	5,524,141	5,840,803	5,730,433	110,370
0012 Instructional Resources and Media Services	173,963	142,209	125,464	16,745
0013 Curriculum and Instructional Staff Development	218,343	270,306	225,941	44,365
0021 Instructional Leadership	251,616	159,455	162,106	(2,651)
0023 School Leadership	761,890	814,822	789,202	25,620
0031 Guidance, Counseling, and Evaluation Services	310,434	333,618	327,733	5,885
0033 Health Services	154,521	165,247	166,925	(1,678)
0034 Student (Pupil) Transportation	286,805	438,445	409,397	29,048
0035 Food Services	898,660	898,660	215,699	682,961
0036 Extracurricular Activities	463,352	423,352	372,371	50,981
0041 General Administration	956,108	947,607	902,359	45,248
0051 Facilities Maintenance and Operations	1,512,806	1,489,954	1,450,406	39,548
0052 Security and Monitoring Services	284,928	294,763	290,255	4,508
0053 Data Processing Services	566,292	561,224	546,484	14,740
0061 Community Services	105,850	105,850	102,878	2,972
Intergovernmental:				
0099 Other Intergovernmental Charges	17,000	17,000	15,270	1,730
6030 Total Expenditures	12,486,709	12,903,315	11,832,923	1,070,392
1200 Net Change in Fund Balances	-	(246,583)	460,506	707,089
0100 Fund Balance - September 1 (Beginning)	7,894,929	7,894,929	7,894,929	-
1300 Prior Period Adjustment	-	-	(136,767)	(136,767)
3000 Fund Balance - August 31 (Ending)	\$ 7,894,929	\$ 7,648,346	\$ 8,218,668	\$ 570,322

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION BUDGET AND ACTUAL GENERAL FUND

FOR THE YEAR ENDED AUGUST 31, 2021

Budgets and Budgetary Accounting

Each school district in Texas is required by law to prepare annually a budget of anticipated revenues and expenditures for the General, National School Breakfast and Lunch Program, and Debt Service funds before the beginning of the fiscal year. For fiscal years beginning September 1, the Texas Education Code requires the budget to be adopted by August 31st of each year. The District's administration determines budgetary funding priorities and the budgets are prepared on the same basis of accounting that is used for reporting in accordance with generally accepted accounting principles. Final budget allocations are determined by the Board, which subsequently establishes a tax rate sufficient to support the approved budget. The annual budget, which is prepared on the modified accrual basis of accounting, must be adopted by the Board at a scheduled meeting after giving ten days public notice of the meeting. The District annually adopts legally authorized appropriated budgets for the General, National School Breakfast and Lunch Program, and Debt Service funds. On August 26, 2020, the 2020-2021 budget was legally adopted by the Board.

The District's administration performs budget reviews during the year in which budget requirements are re-evaluated and revisions are recommended to the Board. The Board must approve amendments to the budget at the fund and functional expenditure categories or revenue object accounts as defined by the TEA. Each amendment must have Board approval. As required by law, such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end. Several amendments were necessary during the year. Significant budget amendments approved by the Board were related to substitutes pay, stipends, extra duty for extended year tutoring and the purchase of buses and vehicles.

Expenditures may not legally exceed budgeted appropriations, as amended, at the function level by fund. Unexpended appropriations lapse at year-end.

The Budget and Actual - General Fund includes the District's Child Nutrition Program which is separately presented as Exhibit J-2.

Exhibit G-1 presents an unfavorable budget variance in function 21 - Instructional Leadership due to expenditures that were reclassified from a special revenue fund for which the District did not received reimbursement for and in function 33 - Health Services due to personal protective equipment (PPE) that was received in prior year but used in current year; therefore, the amount of PPE used was reclassified out of inventory and expensed in current year. Overall, the general fund budget reported a favorable budget variance of \$707,089.

Exhibit J-3 presents an unfavorable budget variance in function 71 - Principal on Long-Term Debt due to the principal payments for the bond series 2020 and 2020A being budgeted in function 72 - Interest on Long-Term Debt. Overall, the debt service fund budget reported a favorable budget variance of \$3,918.

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
TEACHER RETIREMENT SYSTEM OF TEXAS
FOR THE YEAR ENDED AUGUST 31, 2021

	FY 2021 Plan Year 2020	FY 2020 Plan Year 2019	FY 2019 Plan Year 2018
District's Proportion of the Net Pension Liability (Asset)	0.007303199%	0.0074622%	0.00702745%
District's Proportionate Share of Net Pension Liability (Asset)	\$ 3,911,445	\$ 3,879,085	\$ 3,868,079
State's Proportionate Share of the Net Pension Liability (Asset) Associated with the District	5,848,596	6,072,243	5,750,937
Total	<u>\$ 9,760,041</u>	<u>\$ 9,951,328</u>	<u>\$ 9,619,016</u>
District's Covered Payroll	\$ 8,521,925	\$ 7,810,067	\$ 7,815,556
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	45.90%	49.67%	49.49%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.54%	75.24%	73.74%

Note: GASB Codification, Vol. 2, P20.183 requires that the information on this schedule be data from the period corresponding with the periods covered as of the measurement dates of August 31, 2020 for year 2021, August 31, 2019 for year 2020, August 31, 2018 for year 2019, August 31, 2017 for year 2018, August 31, 2016 for year 2017, August 31, 2015 for year 2016 and August 31, 2014 for year 2015.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

<u>FY 2018</u> <u>Plan Year 2017</u>	<u>FY 2017</u> <u>Plan Year 2016</u>	<u>FY 2016</u> <u>Plan Year 2015</u>	<u>FY 2015</u> <u>Plan Year 2014</u>
0.007518392%	0.008308592%	0.0076823%	0.0055566%
\$ 2,403,977	\$ 3,139,693	\$ 2,715,591	\$ 1,484,245
3,878,395	4,232,506	4,208,755	3,644,005
<u>\$ 6,282,372</u>	<u>\$ 7,372,199</u>	<u>\$ 6,924,346</u>	<u>\$ 5,128,250</u>
\$ 7,891,834	\$ 7,563,210	\$ 7,198,540	\$ 5,128,250
30.46%	41.51%	37.72%	28.94%
82.17%	78.00%	78.43%	83.25%

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR PENSIONS
TEACHER RETIREMENT SYSTEM OF TEXAS
FOR FISCAL YEAR 2021

	2021	2020	2019
Contractually Required Contribution	\$ 318,353	\$ 318,416	\$ 260,751
Contribution in Relation to the Contractually Required Contribution	(318,353)	(318,416)	(260,751)
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's Covered Payroll	\$ 8,415,190	\$ 8,521,925	\$ 7,810,067
Contributions as a Percentage of Covered Payroll	3.78%	3.74%	3.34%

Note: GASB Codification, Vol. 2, P20.183 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding year.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

	2018	2017	2016	2015
\$	234,824	\$ 238,898	\$ 233,325	\$ 181,259
	(234,824)	(238,898)	(233,325)	(181,259)
\$	-	\$ -	\$ -	\$ -
\$	7,815,556	\$ 7,891,834	\$ 7,563,210	\$ 7,198,540
	3.00%	3.03%	3.08%	2.52%

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY PENSION INFORMATION

TEACHER RETIREMENT SYSTEM OF TEXAS

FOR THE YEAR ENDED AUGUST 31, 2021

Changes of Benefit Terms

There were no changes of benefit terms that affected measurement of the total pension liability during the measurement period.

Changes of Assumptions

There were no changes of assumptions or other inputs that affected measurement of the total pension liability during the measurement period.

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
TEACHER RETIREMENT SYSTEM OF TEXAS
FOR THE YEAR ENDED AUGUST 31, 2021

	FY 2021 Plan Year 2020	FY 2020 Plan Year 2019	FY 2019 Plan Year 2018	FY 2018 Plan Year 2017
District's Proportion of the Net Liability (Asset) for Other Postemployment Benefits	0.009294409%	0.010379962%	0.009494575%	0.009842449%
District's Proportionate Share of Net OPEB Liability (Asset)	\$ 3,533,224	\$ 4,908,811	\$ 4,740,728	\$ 4,280,112
State's Proportionate Share of the Net OPEB Liability (Asset) Associated with the District	4,747,807	6,522,712	6,139,670	5,919,200
Total	<u>\$ 8,281,031</u>	<u>\$ 11,431,523</u>	<u>\$ 10,880,398</u>	<u>\$ 10,199,312</u>
District's Covered Payroll	\$ 8,521,925	\$ 7,810,067	\$ 7,815,556	\$ 7,891,834
District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	41.46%	62.85%	60.66%	54.23%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	4.99%	2.66%	1.57%	0.91%

Note: GASB Codification, Vol. 2, P50.238 states that the information on this schedule should be determined as of the measurement date. Therefore the amounts reported for FY 2021 are for the measurement date of August 31, 2020. The amounts for FY 2020 are for the measurement date of August 31, 2019. The amounts for FY 2019 are for the measurement date August 31, 2018. The amounts for FY 2018 are based on the August 31, 2017 measurement date.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR OTHER POSTEMPLOYMENT BENEFITS (OPEB)
TEACHER RETIREMENT SYSTEM OF TEXAS
FOR FISCAL YEAR 2021

	2021	2020	2019	2018
Contractually Required Contribution	\$ 65,803	\$ 74,082	\$ 71,896	\$ 65,739
Contribution in Relation to the Contractually Required Contribution	(65,803)	(74,082)	(71,896)	(65,739)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 8,415,190	\$ 8,521,925	\$ 7,810,067	\$ 7,815,556
Contributions as a Percentage of Covered Payroll	0.78%	0.87%	0.92%	0.84%

Note: GASB Codification, Vol. 2, P50.238 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding year.

Information in this schedule should be provided only for the years where data is available. Eventually 10 years of data should be presented.

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY OPEB INFORMATION

TEACHER RETIREMENT SYSTEM OF TEXAS

FOR THE YEAR ENDED AUGUST 31, 2021

Changes of Benefit Terms Since the Prior Measurement Period

There were no changes of benefit terms that affected measurement of the total OPEB liability during the measurement period.

Changes Since the Prior Actuarial Valuation

The following were changes to the actuarial assumptions or other inputs that affected measurement of the Total OPEB liability since the prior measurement period:

- The discount rate changed from 2.63 percent as of August 31, 2019 to 2.33 percent as of August 31, 2020. This change increased the total OPEB liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend rate assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.
- The primary reasons for this year's liability reduction related to the difference between expected and actual experience were due to (a) savings to the fully-insured Medicare Advantage premiums, which resulted from Congress' repeal of the Health Insurer Fees in December 2019 and vendor premium guarantees, and (b) favorable claims and rebate experience for the prescription drug benefits provided to Medicare retirees.

This page is left blank intentionally.

SUPPLEMENTARY INFORMATION

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 AUGUST 31, 2021

Data Control Codes	211 ESEA I, A Improving Basic Program	212 ESEA Title I Part C Migrant	224 IDEA - Part B Formula	225 IDEA - Part B Preschool
ASSETS				
1110	Cash and Cash Equivalents	\$ -	\$ -	\$ -
1220	Property Taxes - Delinquent	-	-	-
1230	Allowance for Uncollectible Taxes	-	-	-
1240	Due from Other Governments	68,078	17,407	-
1260	Due from Other Funds	-	-	-
1410	Prepayments	-	-	-
1000	Total Assets	<u>\$ 68,078</u>	<u>\$ 17,407</u>	<u>\$ -</u>
LIABILITIES				
2110	Accounts Payable	\$ 99	\$ 740	\$ -
2160	Accrued Wages Payable	5,325	4,732	-
2170	Due to Other Funds	62,654	11,935	-
2180	Due to Other Governments	-	-	-
2300	Unearned Revenue	-	-	-
2000	Total Liabilities	<u>68,078</u>	<u>17,407</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES				
2601	Unavailable Revenue - Property Taxes	-	-	-
2600	Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Restricted Fund Balance:				
3450	Federal or State Funds Grant Restriction	-	-	-
3470	Capital Acquisition and Contractual Obligation	-	-	-
3480	Retirement of Long-Term Debt	-	-	-
3490	Other Restricted Fund Balance	-	-	-
3000	Total Fund Balances	<u>-</u>	<u>-</u>	<u>-</u>
4000	Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 68,078</u>	<u>\$ 17,407</u>	<u>\$ -</u>

242 Summer Feeding Program	244 Career and Technical - Basic Grant	255 ESEA II,A Training and Recruiting	263 Title III, A English Lang. Acquisition	266 ESSER I and PPRP	270 ESEA VI, Pt B Rural & Low Income	276 Instructional Continuity	281 CRRSA ESSER II
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	21,330	7,500	1,000	3,606	-	6,707
52,752	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>\$ 52,752</u>	<u>\$ -</u>	<u>\$ 21,330</u>	<u>\$ 7,500</u>	<u>\$ 1,000</u>	<u>\$ 3,606</u>	<u>\$ -</u>	<u>\$ 6,707</u>
\$ 9,778	\$ -	\$ 798	\$ 7,500	\$ -	\$ -	\$ -	\$ 114
-	-	846	-	-	-	-	-
-	-	19,686	-	1,000	3,606	-	6,593
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>9,778</u>	<u>-</u>	<u>21,330</u>	<u>7,500</u>	<u>1,000</u>	<u>3,606</u>	<u>-</u>	<u>6,707</u>
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
42,974	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
<u>42,974</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>\$ 52,752</u>	<u>\$ -</u>	<u>\$ 21,330</u>	<u>\$ 7,500</u>	<u>\$ 1,000</u>	<u>\$ 3,606</u>	<u>\$ -</u>	<u>\$ 6,707</u>

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 AUGUST 31, 2021

Data Control Codes	282 ARP ESSER III	288 Emergency Impact Aid	289 Title IV, A Subpart 1	397 Advanced Placement Incentives
ASSETS				
1110 Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
1220 Property Taxes - Delinquent	-	-	-	-
1230 Allowance for Uncollectible Taxes	-	-	-	-
1240 Due from Other Governments	185,250	-	7,437	-
1260 Due from Other Funds	-	339	-	1,655
1410 Prepayments	-	-	-	-
1000 Total Assets	<u>\$ 185,250</u>	<u>\$ 339</u>	<u>\$ 7,437</u>	<u>\$ 1,655</u>
LIABILITIES				
2110 Accounts Payable	\$ -	\$ -	\$ -	\$ -
2160 Accrued Wages Payable	5,215	-	-	-
2170 Due to Other Funds	180,035	-	7,437	-
2180 Due to Other Governments	-	-	-	-
2300 Unearned Revenue	-	339	-	-
2000 Total Liabilities	<u>185,250</u>	<u>339</u>	<u>7,437</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES				
2601 Unavailable Revenue - Property Taxes	-	-	-	-
2600 Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES				
Restricted Fund Balance:				
3450 Federal or State Funds Grant Restriction	-	-	-	1,655
3470 Capital Acquisition and Contractual Obligation	-	-	-	-
3480 Retirement of Long-Term Debt	-	-	-	-
3490 Other Restricted Fund Balance	-	-	-	-
3000 Total Fund Balances	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,655</u>
4000 Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 185,250</u>	<u>\$ 339</u>	<u>\$ 7,437</u>	<u>\$ 1,655</u>

404 Student Success Initiative	410 State Instructional Materials	428 Texas Volkswagen Environmental	429 Other State Special Revenue Funds	461 Campus Activity Funds	480 Other Local Special Revenue Funds	Total Nonmajor Special Revenue Funds	599 Debt Service Fund
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 267,156
-	-	-	-	-	-	-	51,189
-	-	-	-	-	-	-	(2,559)
-	-	-	-	-	-	318,315	14,506
13,748	14,319	-	-	9,881	42,715	135,409	-
-	-	-	-	-	-	-	-
<u>\$ 13,748</u>	<u>\$ 14,319</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,881</u>	<u>\$ 42,715</u>	<u>\$ 453,724</u>	<u>\$ 330,292</u>
\$ -	\$ -	\$ -	\$ -	\$ 1,116	\$ 961	\$ 21,106	\$ -
-	-	-	-	-	-	16,118	-
-	-	-	-	-	-	292,946	201,081
13,748	-	-	-	-	-	13,748	-
-	14,319	-	-	-	41,754	56,412	-
<u>13,748</u>	<u>14,319</u>	<u>-</u>	<u>-</u>	<u>1,116</u>	<u>42,715</u>	<u>400,330</u>	<u>201,081</u>
-	-	-	-	-	-	-	44,419
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>44,419</u>
-	-	-	-	-	-	44,629	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	84,792
-	-	-	-	8,765	-	8,765	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>8,765</u>	<u>-</u>	<u>53,394</u>	<u>84,792</u>
<u>\$ 13,748</u>	<u>\$ 14,319</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,881</u>	<u>\$ 42,715</u>	<u>\$ 453,724</u>	<u>\$ 330,292</u>

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING BALANCE SHEET
 NONMAJOR GOVERNMENTAL FUNDS
 AUGUST 31, 2021

Data Control Codes	698 Capital Projects Fund	Total Nonmajor Governmental Funds
ASSETS		
1110 Cash and Cash Equivalents	\$ -	\$ 267,156
1220 Property Taxes - Delinquent	-	51,189
1230 Allowance for Uncollectible Taxes	-	(2,559)
1240 Due from Other Governments	-	332,821
1260 Due from Other Funds	22,163	157,572
1410 Prepayments	63,677	63,677
1000 Total Assets	<u>\$ 85,840</u>	<u>\$ 869,856</u>
LIABILITIES		
2110 Accounts Payable	\$ -	\$ 21,106
2160 Accrued Wages Payable	-	16,118
2170 Due to Other Funds	-	494,027
2180 Due to Other Governments	-	13,748
2300 Unearned Revenue	-	56,412
2000 Total Liabilities	<u>-</u>	<u>601,411</u>
DEFERRED INFLOWS OF RESOURCES		
2601 Unavailable Revenue - Property Taxes	-	44,419
2600 Total Deferred Inflows of Resources	<u>-</u>	<u>44,419</u>
FUND BALANCES		
Restricted Fund Balance:		
3450 Federal or State Funds Grant Restriction	-	44,629
3470 Capital Acquisition and Contractual Obligation	85,840	85,840
3480 Retirement of Long-Term Debt	-	84,792
3490 Other Restricted Fund Balance	-	8,765
3000 Total Fund Balances	<u>85,840</u>	<u>224,026</u>
4000 Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 85,840</u>	<u>\$ 869,856</u>

This page is left blank intentionally.

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	211 ESEA I, A Improving Basic Program	212 ESEA Title I Part C Migrant	224 IDEA - Part B Formula	225 IDEA - Part B Preschool
REVENUES:				
5700 Total Local and Intermediate Sources	\$ -	\$ -	\$ -	\$ -
5800 State Program Revenues	-	-	-	-
5900 Federal Program Revenues	477,561	17,629	132,499	916
5020 Total Revenues	477,561	17,629	132,499	916
EXPENDITURES:				
Current:				
0011 Instruction	164,994	-	65,539	916
0012 Instructional Resources and Media Services	14,208	-	-	-
0013 Curriculum and Instructional Staff Development	249,564	-	-	-
0021 Instructional Leadership	4,554	17,629	-	-
0023 School Leadership	-	-	-	-
0031 Guidance, Counseling, and Evaluation Services	-	-	42,260	-
0032 Social Work Services	-	-	24,700	-
0033 Health Services	-	-	-	-
0034 Student (Pupil) Transportation	-	-	-	-
0035 Food Services	-	-	-	-
0041 General Administration	-	-	-	-
0051 Facilities Maintenance and Operations	-	-	-	-
0052 Security and Monitoring Services	-	-	-	-
0053 Data Processing Services	-	-	-	-
0061 Community Services	44,241	-	-	-
Debt Service:				
0071 Principal on Long-Term Debt	-	-	-	-
0072 Interest on Long-Term Debt	-	-	-	-
0073 Bond Issuance Cost and Fees	-	-	-	-
6030 Total Expenditures	477,561	17,629	132,499	916
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	-	-	-	-
OTHER FINANCING SOURCES (USES):				
7901 Refunding Bonds Issued	-	-	-	-
7916 Premium or Discount on Issuance of Bonds	-	-	-	-
8940 Payment to Bond Refunding Escrow Agent (Use)	-	-	-	-
7080 Total Other Financing Sources (Uses)	-	-	-	-
1200 Net Change in Fund Balance	-	-	-	-
0100 Fund Balance - September 1 (Beginning)	-	-	-	-
3000 Fund Balance - August 31 (Ending)	\$ -	\$ -	\$ -	\$ -

242 Summer Feeding Program	244 Career and Technical - Basic Grant	255 ESEA II,A Training and Recruiting	263 Title III, A English Lang. Acquisition	266 ESSER I and PPRP	270 ESEA VI, Pt B Rural & Low Income	276 Instructional Continuity	281 CRRSA ESSER II
\$ 24,147	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
3,527	-	-	-	-	-	-	-
556,687	19,252	71,325	57,096	185,468	19,400	16,560	6,707
584,361	19,252	71,325	57,096	185,468	19,400	16,560	6,707
-	19,252	15,565	3,117	133,044	3,606	16,560	6,592
-	-	-	-	-	-	-	115
-	-	55,361	53,000	330	14,047	-	-
-	-	-	-	373	-	-	-
-	-	399	-	2,144	-	-	-
-	-	-	-	495	-	-	-
-	-	-	-	165	-	-	-
-	-	-	-	6,331	-	-	-
-	-	-	-	165	-	-	-
584,148	-	-	-	660	-	-	-
-	-	-	-	1,284	-	-	-
-	-	-	-	37,915	-	-	-
-	-	-	-	165	-	-	-
-	-	-	-	1,033	-	-	-
-	-	-	979	1,364	1,747	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
584,148	19,252	71,325	57,096	185,468	19,400	16,560	6,707
213	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
-	-	-	-	-	-	-	-
213	-	-	-	-	-	-	-
42,761	-	-	-	-	-	-	-
\$ 42,974	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	282 ARP ESSER III	288 Emergency Impact Aid	289 Title IV, A Subpart 1	397 Advanced Placement Incentives
REVENUES:				
5700 Total Local and Intermediate Sources	\$ -	\$ -	\$ -	\$ -
5800 State Program Revenues	-	-	-	-
5900 Federal Program Revenues	185,250	-	31,584	-
5020 Total Revenues	185,250	-	31,584	-
EXPENDITURES:				
Current:				
0011 Instruction	94,830	-	30,866	-
0012 Instructional Resources and Media Services	4,058	-	-	-
0013 Curriculum and Instructional Staff Development	4,058	-	500	-
0021 Instructional Leadership	10,375	-	-	-
0023 School Leadership	12,581	-	-	-
0031 Guidance, Counseling, and Evaluation Services	4,058	-	218	-
0032 Social Work Services	1,014	-	-	-
0033 Health Services	3,044	-	-	-
0034 Student (Pupil) Transportation	4,058	-	-	-
0035 Food Services	-	-	-	-
0041 General Administration	10,145	-	-	-
0051 Facilities Maintenance and Operations	22,319	-	-	-
0052 Security and Monitoring Services	7,609	-	-	-
0053 Data Processing Services	6,087	-	-	-
0061 Community Services	1,014	-	-	-
Debt Service:				
0071 Principal on Long-Term Debt	-	-	-	-
0072 Interest on Long-Term Debt	-	-	-	-
0073 Bond Issuance Cost and Fees	-	-	-	-
6030 Total Expenditures	185,250	-	31,584	-
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	-	-	-	-
OTHER FINANCING SOURCES (USES):				
7901 Refunding Bonds Issued	-	-	-	-
7916 Premium or Discount on Issuance of Bonds	-	-	-	-
8940 Payment to Bond Refunding Escrow Agent (Use)	-	-	-	-
7080 Total Other Financing Sources (Uses)	-	-	-	-
1200 Net Change in Fund Balance	-	-	-	-
0100 Fund Balance - September 1 (Beginning)	-	-	-	1,655
3000 Fund Balance - August 31 (Ending)	\$ -	\$ -	\$ -	\$ 1,655

404 Student Success Initiative	410 State Instructional Materials	428 Texas Volkswagen Environmental	429 Other State Special Revenue Funds	461 Campus Activity Funds	480 Other Local Special Revenue Funds	Total Nonmajor Special Revenue Funds	599 Debt Service Fund
\$ -	\$ -	\$ -	\$ -	\$ 5,952	\$ 10,302	\$ 40,401	\$ 397,394
-	50,002	54,125	24,299	-	-	131,953	859,975
-	-	-	-	-	-	1,777,934	-
-	50,002	54,125	24,299	5,952	10,302	1,950,288	1,257,369
-	50,002	-	17,844	3,269	7,055	633,051	-
-	-	-	-	-	-	18,381	-
-	-	-	-	-	3,247	380,107	-
-	-	-	-	-	-	32,931	-
-	-	-	-	2,140	-	17,264	-
-	-	-	-	-	-	47,031	-
-	-	-	-	-	-	25,879	-
-	-	-	-	-	-	9,375	-
-	-	54,125	-	-	-	58,348	-
-	-	-	-	-	-	584,808	-
-	-	-	-	2,993	-	14,422	-
-	-	-	-	-	-	60,234	-
-	-	-	6,455	-	-	14,229	-
-	-	-	-	-	-	7,120	-
-	-	-	-	1,509	-	50,854	-
-	-	-	-	-	-	-	638,640
-	-	-	-	-	-	-	663,179
-	-	-	-	-	-	-	120,435
-	50,002	54,125	24,299	9,911	10,302	1,954,034	1,422,254
-	-	-	-	(3,959)	-	(3,746)	(164,885)
-	-	-	-	-	-	-	4,290,000
-	-	-	-	-	-	-	420,044
-	-	-	-	-	-	-	(4,588,241)
-	-	-	-	-	-	-	121,803
-	-	-	-	(3,959)	-	(3,746)	(43,082)
-	-	-	-	12,724	-	57,140	127,874
\$ -	\$ -	\$ -	\$ -	\$ 8,765	\$ -	\$ 53,394	\$ 84,792

TORNILLO INDEPENDENT SCHOOL DISTRICT
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	698 Capital Projects Fund	Total Nonmajor Governmental Funds
REVENUES:		
5700 Total Local and Intermediate Sources	\$ -	\$ 437,795
5800 State Program Revenues	-	991,928
5900 Federal Program Revenues	-	1,777,934
5020 Total Revenues	-	3,207,657
EXPENDITURES:		
Current:		
0011 Instruction	-	633,051
0012 Instructional Resources and Media Services	-	18,381
0013 Curriculum and Instructional Staff Development	-	380,107
0021 Instructional Leadership	-	32,931
0023 School Leadership	-	17,264
0031 Guidance, Counseling, and Evaluation Services	-	47,031
0032 Social Work Services	-	25,879
0033 Health Services	-	9,375
0034 Student (Pupil) Transportation	-	58,348
0035 Food Services	-	584,808
0041 General Administration	-	14,422
0051 Facilities Maintenance and Operations	-	60,234
0052 Security and Monitoring Services	-	14,229
0053 Data Processing Services	-	7,120
0061 Community Services	-	50,854
Debt Service:		
0071 Principal on Long-Term Debt	-	638,640
0072 Interest on Long-Term Debt	-	663,179
0073 Bond Issuance Cost and Fees	-	120,435
6030 Total Expenditures	-	3,376,288
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(168,631)
OTHER FINANCING SOURCES (USES):		
7901 Refunding Bonds Issued	-	4,290,000
7916 Premium or Discount on Issuance of Bonds	-	420,044
8940 Payment to Bond Refunding Escrow Agent (Use)	-	(4,588,241)
7080 Total Other Financing Sources (Uses)	-	121,803
1200 Net Change in Fund Balance	-	(46,828)
0100 Fund Balance - September 1 (Beginning)	85,840	270,854
3000 Fund Balance - August 31 (Ending)	\$ 85,840	\$ 224,026

OTHER INFORMATION - REQUIRED TEA SCHEDULES

TORNILLO INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF DELINQUENT TAXES RECEIVABLE
 FISCAL YEAR ENDED AUGUST 31, 2021

Last 10 Years Ended August 31	(1)	(2)	(3)
	Tax Rates		Assessed/Appraised Value for School Tax Purposes
	Maintenance	Debt Service	
2012 and prior years	Various	Various	\$ Various
2013	1.090100	0.213600	55,057,509
2014	1.090100	0.213600	57,985,327
2015	1.090100	0.213600	62,229,604
2016	1.090100	0.213600	61,401,358
2017	1.090100	0.310700	66,480,248
2018	1.090100	0.310700	72,774,713
2019	1.090100	0.310700	74,584,345
2020	1.016500	0.384300	83,753,955
2021 (School year under audit)	1.002900	0.468900	84,798,477
1000 TOTALS			

(10) Beginning Balance 9/1/2020	(20) Current Year's Total Levy	(31) Maintenance Collections	(32) Debt Service Collections	(40) Entire Year's Adjustments	(50) Ending Balance 8/31/2021
\$ 74,890	\$ -	\$ 2,101	\$ 360	\$ (7,809)	\$ 64,620
6,866	-	335	66	-	6,465
9,634	-	330	65	-	9,239
8,751	-	1,072	210	-	7,469
8,663	-	2,391	469	1,262	7,065
8,405	-	3,195	911	1,356	5,655
16,178	-	6,256	1,783	1,356	9,495
30,568	-	14,520	4,138	3,254	15,164
74,183	-	32,100	12,136	(1,939)	28,008
-	1,207,969	783,463	366,304	-	58,202
<u>\$ 238,138</u>	<u>\$ 1,207,969</u>	<u>\$ 845,763</u>	<u>\$ 386,442</u>	<u>\$ (2,520)</u>	<u>\$ 211,382</u>

TORNILLO INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL - CHILD NUTRITION PROGRAM
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
REVENUES:				
5700 Total Local and Intermediate Sources	\$ 76,000	\$ 76,000	\$ 30,337	\$ (45,663)
5800 State Program Revenues	5,400	5,400	-	(5,400)
5900 Federal Program Revenues	817,260	817,260	205,100	(612,160)
5020 Total Revenues	898,660	898,660	235,437	(663,223)
EXPENDITURES:				
Current:				
0035 Food Services	898,660	898,660	215,699	682,961
6030 Total Expenditures	898,660	898,660	215,699	682,961
1200 Net Change in Fund Balances	-	-	19,738	19,738
0100 Fund Balance - September 1 (Beginning)	200,475	200,475	200,475	-
3000 Fund Balance - August 31 (Ending)	\$ 200,475	\$ 200,475	\$ 220,213	\$ 19,738

TORNILLO INDEPENDENT SCHOOL DISTRICT
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 BUDGET AND ACTUAL - DEBT SERVICE FUND
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
REVENUES:				
5700 Total Local and Intermediate Sources	\$ 387,435	\$ 387,435	\$ 397,394	\$ 9,959
5800 State Program Revenues	879,465	879,465	859,975	(19,490)
5020 Total Revenues	1,266,900	1,266,900	1,257,369	(9,531)
EXPENDITURES:				
Debt Service:				
0071 Principal on Long-Term Debt	578,640	578,640	638,640	(60,000)
0072 Interest on Long-Term Debt	733,160	733,160	663,179	69,981
0073 Bond Issuance Cost and Fees	2,100	123,903	120,435	3,468
6030 Total Expenditures	1,313,900	1,435,703	1,422,254	13,449
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	(47,000)	(168,803)	(164,885)	3,918
OTHER FINANCING SOURCES (USES):				
7901 Refunding Bonds Issued	-	4,290,000	4,290,000	-
7916 Premium or Discount on Issuance of Bonds	-	420,044	420,044	-
8940 Payment to Bond Refunding Escrow Agent (Use)	-	(4,588,241)	(4,588,241)	-
7080 Total Other Financing Sources (Uses)	-	121,803	121,803	-
1200 Net Change in Fund Balances	(47,000)	(47,000)	(43,082)	3,918
0100 Fund Balance - September 1 (Beginning)	127,874	127,874	127,874	-
3000 Fund Balance - August 31 (Ending)	\$ 80,874	\$ 80,874	\$ 84,792	\$ 3,918

This page left blank intentionally.

FEDERAL AWARDS SECTION

This page left blank intentionally.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Board of Trustees
Tornillo Independent School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Tornillo Independent School District, as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise Tornillo Independent School District's basic financial statements, and have issued our report thereon dated January 24, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Tornillo Independent School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Tornillo Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Tornillo Independent School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weakness or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weakness. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Tornillo Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gibson Ruddock Patterson LLC

Gibson Ruddock Patterson LLC
El Paso, Texas
January 24, 2022

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR
EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Trustees
Tornillo Independent School District

Report on Compliance for Each Major Federal Program

We have audited the Tornillo Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Tornillo Independent School District's major federal programs for the year ended August 31, 2021. Tornillo Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Tornillo Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Tornillo Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Tornillo Independent School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the Tornillo Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2021.

Report on Internal Control over Compliance

Management of the Tornillo Independent School District, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Tornillo Independent School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Tornillo Independent School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Gibson Ruddock Patterson LLC

Gibson Ruddock Patterson LLC
El Paso, Texas
January 24, 2022

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED AUGUST 31, 2021

SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of Auditor's Report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

Were significant deficiencies in internal control disclosed? None reported

Were material weaknesses in internal control disclosed? No

Was any noncompliance disclosed that is material to the financial statements of the auditee, which would be required to be reported in accordance with Government Auditing Standards? No

Federal Awards

Internal control over major federal award programs:

Were significant deficiencies in internal control over major programs disclosed? None reported

Were material weaknesses in internal control over major programs disclosed? No

Type of auditor's report issued on compliance for major federal programs: Unmodified

Were there any audit findings that the auditor is required to disclosed under Title 2 CFR 200.516 Audit findings paragraph (a)? No

Major Federal Programs: ESEA Title I, Part A, Assistance Listing 84.010A

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Did auditee qualified as low-risk auditee under 2 CFR 200.520 Criteria for a low-risk auditee? Yes

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED AUGUST 31, 2021

FINANCIAL STATEMENT FINDINGS

There were no current year findings.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no current year findings or questioned costs.

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF STATUS OF **PRIOR AUDIT FINDINGS**
FOR THE YEAR ENDED AUGUST 31, 2021

FINANCIAL STATEMENT FINDINGS

There were no prior year findings.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no prior year findings or questioned costs.

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED AUGUST 31, 2021

(1)	(2)	(3)	(4)
FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM or CLUSTER TITLE	Federal Assistance Listing No.	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. DEPARTMENT OF THE TREASURY			
<u>Passed Through Texas Division of Emergency Mgmt.</u>			
COVID-19 Coronavirus Relief Fund	21.019	2020-CF-21019	\$ 88,693
Total Passed Through Texas Division of Emergency Mgmt.			88,693
<u>Passed Through County of El Paso, Texas</u>			
COVID-19 Bulk Purchase Program Connectivity Grant	21.019	2020-1057	8,075
Total Passed Through County of El Paso, Texas			8,075
<u>Passed Through State Department of Education</u>			
COVID-19 Bulk Purchase Program Connectivity Grant	21.019	52202002	8,075
Total Passed Through State Department of Education			8,075
TOTAL U.S. DEPARTMENT OF THE TREASURY/ ASSISTANCE LISTING NUMBER 21.019			104,843
U.S. DEPARTMENT OF EDUCATION			
<u>Passed Through State Department of Education</u>			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	21610101071908	510,543
ESEA, Title I, Part A - Improving Basic Programs	84.010A	22610101071908	15,008
Total Assistance Listing Number 84.010			525,551
ESEA, Title I, Part C - Migratory Children	84.011A	20615001071908	19,407
*IDEA - Part B, Formula	84.027A	206600010719086600	33,071
*IDEA - Part B, Formula	84.027A	216600010719086600	112,748
Total Assistance Listing Number 84.027			145,819
*IDEA - Part B, Preschool	84.173A	216610010719086610	943
Total Special Education Cluster (IDEA)			146,762
Career and Technical - Basic Grant	84.048A	21420006071908	20,215
ESEA, Title II, Part A, Supporting Effective Inst.	84.367A	20694501071908	19,654
ESEA, Title II, Part A, Supporting Effective Inst.	84.367A	21694501071908	53,786
ESEA, Title II, Part A, Supporting Effective Inst.	84.367A	22694501071908	5,003
Total Assistance Listing Number 84.367			78,443
Title III, Part A - English Language Acquisition	84.365A	20671001071908	12,217
Title III, Part A - English Language Acquisition	84.365A	21671001071908	46,022
Total Assistance Listing Number 84.365			58,239
COVID-19 CRF Operation Connectivity PPRP	84.425D	52102035	62,680
COVID-19 ESSER - School Emergency Relief	84.425D	20521001071908	154,710
COVID-19 CRRSA ESSER II	84.425D	21521001071908	6,707
COVID-19 ARP ESSER III	84.425U	21528001071908	185,250
Total Assistance Listing Number 84.425			409,347
ESEA, Title VI, Part B - Rural & Low Income Prog.	84.358B	20696001071908	1,923
ESEA, Title VI, Part B - Rural & Low Income Prog.	84.358B	21696001071908	19,425

See Accompanying Notes to the Schedule of Expenditures of Federal Awards

TORNILLO INDEPENDENT SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED AUGUST 31, 2021

(1)	(2)	(3)	(4)
FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM or CLUSTER TITLE	Federal Assistance Listing No.	Pass-Through Entity Identifying Number	Federal Expenditures
Total Assistance Listing Number 84.358			21,348
Instructional Continuity	84.377A	17610740071908	18,000
Title IV, Part A Subpart 1	84.424A	20680101071908	206
Title IV, Part A Subpart 1	84.424A	21680101071908	34,541
Total Assistance Listing Number 84.424			34,747
Total Passed Through State Department of Education			1,332,059
TOTAL U.S. DEPARTMENT OF EDUCATION			1,332,059
U.S. DEPARTMENT OF AGRICULTURE			
<u>Passed Through the State Department of Agriculture</u>			
**School Breakfast Program	10.553	806780706	23,459
**National School Lunch Program - Cash Assistance	10.555	806780706	71,316
**National School Lunch Prog.- Non-Cash Assistance	10.555	806780706	59,765
**COVID-19 USDA Emergency Operational Costs	10.555	806780706	66,061
Total Assistance Listing Number 10.555			197,142
**Summer Feeding Program - Cash Assistance	10.559	806780706	631,854
Total Child Nutrition Cluster			852,455
Total Passed Through the State Department of Agriculture			852,455
TOTAL U.S. DEPARTMENT OF AGRICULTURE			852,455
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 2,289,357

*, ** Clustered Programs

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED AUGUST 31, 2021

1. BASIS OF ACCOUNTING

The District accounts for all awards under federal programs in the general fund or a special revenue fund in accordance with the Texas Education Agency's *Financial Accountability System Resource Guide*. Special revenue funds are used to account for resources restricted to, or committed for specific purposes by a grantor. Federal and state financial assistance is generally accounted for in a special revenue fund. If balances have not been expended by the end of the project period, grantors sometimes require the District to refund all or part of the unused amount. For the year ended August 31, 2021, the District predominately accounted for federal grant funds in special revenue funds, with the exception of the National School Lunch and Breakfast Program, SHARS, and indirect costs, which were accounted for in the general fund.

These programs are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in fund balance.

The modified accrual basis of accounting is used for these funds. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e., both measurable and available, and expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on long-term debt, which is recognized when due, and certain compensated absences, which are recognized when the obligations are expected to be liquidated with expendable available financial resources. Expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where available.

Federal grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. When grant funds are received before expenditures are made, they are recorded as unearned revenues until earned. Due to the nature of the reporting process for the SHARS program, the District recognizes SHARS revenue upon receipt of the reimbursement notice from federal government.

2. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards (the "schedule") includes the federal activity of the District under programs of the federal government for the year ended August 31, 2021. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

Period of performance - The period of performance for federal grant funds for the purpose of liquidation of outstanding obligations made on or before the ending date of the federal project period extended 90 days beyond the federal project period ending date, in accordance with provisions in Section H. Period of Performance of Federal Funds, Part 3, OMB Compliance Supplement - July 2021 and the Compliance Supplement Addendum - December 2021.

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED AUGUST 31, 2021

2. BASIS OF PRESENTATION (Continued)

Matching - To assist local education agencies in meeting match requirements for the Texas Education Agency/Region 4 Bulk-order Local Match Reimbursement, the El Paso County, Texas matched a total of \$8,075 for the District for the Coronavirus Relief Grant, Assistance Listing No. 21.019.

Program Income - The Child Nutrition Cluster generated program income in the amount of \$30,507 for the year ended August 31, 2021.

Commodities - Commodity assistance is reported by the Assistance Listing number of the programs under which USDA donated the commodities identified as non-cash assistance.

3. INDIRECT COST RATE

The District did not elect to use the 10% de minimis indirect cost rate but used the indirect cost rate assigned by Texas Education Agency.

The District accounted for federally funded indirect costs in the General Fund as follows:

Program Title	Federal Assistance Listing No.	Amount
Title I, Part A - Improving Basic Programs	84.010A	\$ 47,991
Title I, Part C - Migrant	84.011A	1,778
IDEA - Part B, Formula	84.027A	13,321
IDEA - Part B, Preschool	84.173A	26
Carl D. Perkins Basic Formula Grant	84.048A	963
Title II, Part A, Supporting Effective Instruction	84.367A	7,117
Title III, Part A - LEP/LEA	84.365A	1,142
Title V. B SP 2 - Rural & Low Income School	84.358B	1,948
Instructional Continuity	84.377A	1,440
Title IV, Part A, Subpart 1	84.424A	3,163
School Breakfast Program	10.553	3,837
National School Lunch Program	10.555	11,665
Summer Feeding School Program	10.559	75,168
Total Indirect Costs		\$ 169,559

(Continued)

TORNILLO INDEPENDENT SCHOOL DISTRICT

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED AUGUST 31, 2021

4. RECONCILIATIONS

Of the federal expenditures presented in schedule K-1, the District accounted for certain funds in the General Fund as follows:

Program Title	Federal Assistance Listing No.	Amount
School Breakfast Program	10.553	\$ 19,622
National School Lunch Program - Cash Assistance	10.555	59,651
National School Lunch Program - Non-Cash Assistance	10.555	59,765
COVID-19 USDA Emergency Operational Costs	10.555	66,061
COVID-19 Bulk Purchase Program Connectivity Grant	21.019	16,150
COVID-19 Coronavirus Relief Fund	21.019	88,693
Prior Purchase Reimbursement Program	84.425D	31,922
Indirect Costs	Various	<u>169,559</u>
		511,423
SHARS (not included in Exhibit K-1)		<u>6,253</u>
Total General Fund federal revenue per Exhibit C-3		<u><u>\$ 517,676</u></u>

The total federal revenue presented on exhibit K-1 can be reconciled to Exhibit C-3 as follows:

Expenditures of federal awards per Exhibit K-1	\$ 2,289,357
School Health and Related Services (SHARS) reimbursements	<u>6,253</u>
Total federal revenue per Exhibit C-3	<u><u>\$ 2,295,610</u></u>